

# TOWN OF CHESTER

## CTAP Buildout Report



**CTAP  
PROGRAM**



**BUILDOUT  
METHODS**



**COMMUNITY  
SCENARIOS**



**BUILDOUT  
RESULTS**



**INDICATORS**



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A project of  
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Technical Assistance  
Program

## Table of Contents

<b>Introduction</b>	<b>2</b>
What is CTAP?	2
What is a Buildout?	2
What a Buildout is not?	3
Scenario Planning	3
Report Template	3
<b>Methods</b>	<b>4</b>
Tools and Data	4
Procedures	5
<b>Buildout Scenarios</b>	<b>7</b>
Standard Alternative	9
Method Adjustments Made in Base and Standard Alternative Buildouts	Error! Bookmark not defined.
Community Alternative	12
<b>Indicators</b>	<b>15</b>
<b>Indicators - BUILDOUT</b>	<b>16</b>
<b>Indicators - DEMOGRAPHICS &amp; EMPLOYMENT</b>	<b>18</b>
<b>Indicators - ENVIRONMENTAL &amp; OPEN SPACE</b>	<b>21</b>
<b>Indicators - LAND USE CHARACTERISTICS</b>	<b>22</b>
<b>Indicators - MUNICIPAL DEMANDS</b>	<b>27</b>
<b>Indicators - WATER AND ENERGY USE</b>	<b>29</b>
<b>Indicators - TRANSPORTATION</b>	<b>31</b>
<b>Appendices</b>	<b>34</b>



## Introduction

This report details the Community Technical Assistance Program (CTAP) Buildout Analysis results for the Town of Chester, New Hampshire. CTAP is a five-year initiative designed to assist communities that will be affected by the rebuilding of I-93. This buildout, one of 26, is designed to allow a community to assess their future needs and help them reduce any negative consequences from the increased development pressure caused by the widening of I-93.

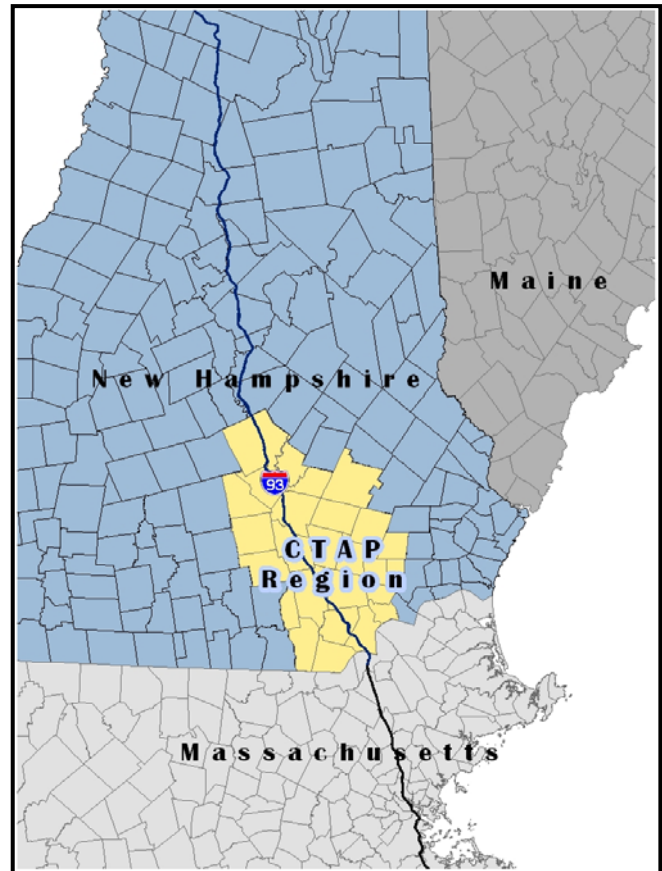
### What is CTAP?

CTAP is a joint effort between the 26 communities in the corridor, state agencies, regional planning commissions, and several non-profit organizations. The purpose of CTAP is to promote beneficial growth patterns and development practices that minimize the negative effects of growth on community services, remaining open space, schools, traffic patterns, environmental quality, and existing residential and commercial development. The CTAP initiative consists of several projects, one of which is a buildout analysis. A standardized buildout analysis will be completed for each of the 26 CTAP communities.

### What is a Buildout?

A buildout is a tool that allows planners to estimate future development based on different scenarios. This buildout is an analysis of existing adopted municipal policy. The buildout method allows for the potential testing of alternative land use regulation, open space planning and major development scenarios. A buildout consists of one

**The Buildout analysis shows the maximum growth that is likely to occur in a community under current land use regulations (zoning).**



or more scenarios. This buildout contains three scenarios: base, standard alternative, and community alternative. The process is designed with the capability for conducting future alternative scenario testing.

Comparing various scenarios allows planners to test the effects and consequences of new zoning ordinances. Changing setbacks, densities, and building restrictions can significantly alter a buildout. The analysis of results allows planners to evaluate the effectiveness and viability of changes to the zoning code. Questions that can be answered by a buildout scenario testing include: Where do I want my community to be at buildout? How much open space will there be? What will the traffic patterns look like? What will the quality of our environmental resources be like? Where will people live and what will the development patterns look like? The purpose of CTAP is to promote beneficial answers to all of these

questions. The CTAP program aims to achieve goals that cover four themes: community infrastructure, environment protection, land use, and open space, downtown/village centers and community vitality and the local economy. The CTAP Buildout project is a community empowerment tool to help people make the best long-term planning decisions.

### What a Buildout is not?

A Buildout is not a prediction of what will occur. It is a planning tool to allow community decision makers to understand the impacts of growth under a set of land use rules. In addition, the Community Specified scenarios in this report do not necessarily represent official policy goals or a plan for the community, but are merely a test of one alternative growth scenario.

### Scenario Planning

Scenarios are an analysis about what might be. They are not predictions about what will happen but they are possible futures based on what already exists, on current trends, and on the values and on the preferences of a community. Each community is unique and may have different goals and face

different challenges to how it will change over time. The scenarios in this report are based on both standardized methods, repeated for each CTAP Community, and a scenario where the details have been specified by community leaders and stakeholders. The scenarios are built as a way to compare outcomes and learn about the potential effects of government policies over a long span of time. Because the analysis is quantitative, scenarios can be compared directly utilizing charts and maps. The point is to help discover which long-term growth scenarios our preferable and most closely match the goals and values of the community.

### Report Template

The format of this report is a template that will be used to uniformly present the buildout results for each of the 26 communities in the CTAP Region. Maps, charts and a few paragraphs of text will change for each community. This report presents only the results of the buildout scenarios. It does not attempt to be a planning analysis of those results. Each Community Report will contain the same Introduction and Overview sections on the process. Only maps, charts and the Community Scenario section will change for each different community.

### **Buildout questions:**

- **Where do I want my community to be at buildout?**
- **How much open space will there be?**
- **What will the traffic patterns look like?**
- **What will the quality of our environmental resources be like?**
- **Where will people live and what will the development patterns look like?**



## Methods

### Tools and Data

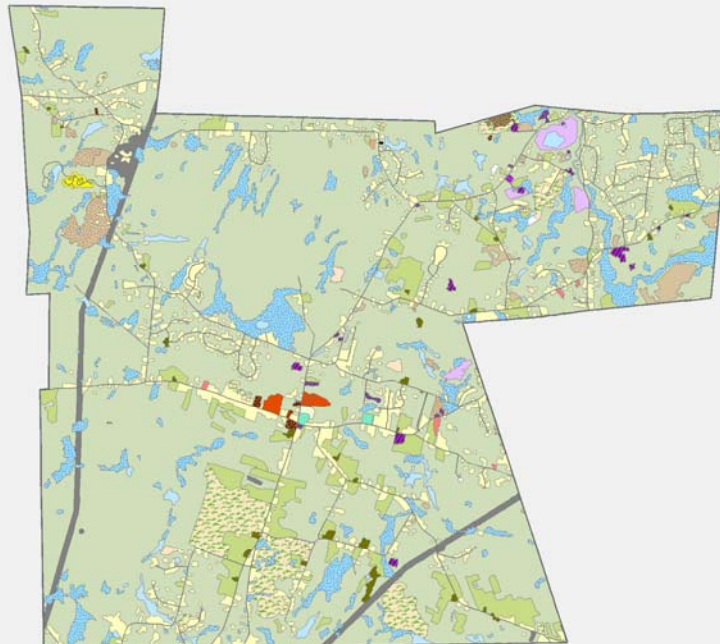
Buildouts were conducted using Geographic Information systems (GIS) software. The application used for this project is developed by the mapping software company ESRI. ArcMap and CommunityViz are the core programs used in the analysis. The CommunityViz program is an extension that works with ArcMap and is used specifically to perform buildout analyses. CommunityViz was developed by the Orton Family Foundation in order to provide communities with an affordable tool to perform buildout studies.

The GIS data used in this study originates from several sources. The base shapefiles (road centerlines, conservation lands, wetlands, etc.) were provided by GRANIT, the official New Hampshire GIS data provider. The land use polygons were created through a prior CTAP project, using 2005 aerial images provided by the NH Department of Transportation. The classification applied to the land use polygons is very detailed, using over 50 land uses. The current building points were also determined using the 2005 aerial images.



## CTAP Existing Land Use

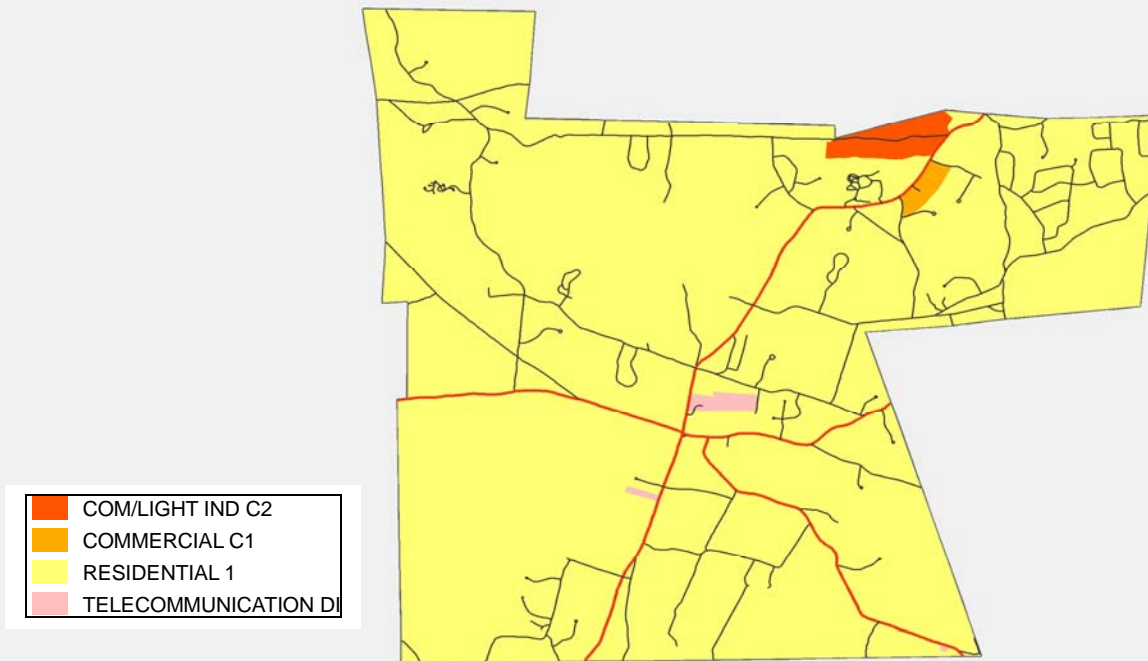
- Multi-family (1-3 stories)
- Single family/duplex
- Commercial retail
- Government
- Institutional
- Educational
- Other commercial, services, and institutional
- Mining
- Road right-of-way
- Auxiliary transportation
- Electric, gas, and other utilities
- Other transportation, communications, and utilities
- Office park
- Other industrial complexes
- Other commercial complexes
- Outdoor public assembly
- Cemeteries
- Vacant land
- Agricultural land
- Other agricultural land
- Brush or transitional between open & forested
- Forest land
- Water
- Wetlands
- Beaches and river banks
- Sandy areas (non-beaches)
- Strip mine/quarry or gravel pit
- Disturbed land
- Disturbed land







# Chester Zoning



## Procedures

To complete the buildouts a CTAP Buildout Working Group was established. Members of the group consisted of the Four Regional Planning Commissions, who would be performing the analysis: Central New Hampshire Regional Planning Commission, Nashua Regional Planning Commission, Rockingham Regional Planning Commission & Southern New Hampshire Regional Planning Commission. This group was responsible for defining the tools, methods and procedures for performing the buildouts. The group is also responsible for the format of the presentation of results. Staff from each Regional Planning Commission conducted the buildout for communities in their region.

All CTAP buildouts follow the same basic procedures allowing them to be combined upon completion. The existing data used for each municipality is obtained from statewide layers, and clipped for each town. The data created for the buildout follows a strict set of guidelines in order to produce a uniform set for the CTAP region.

CommunityViz software uses the land use and zoning inputs with the constraint layers to create a buildable area GIS layer. First a numeric buildout is calculated using lot size and allowable density information. Next a spatial buildout is conducted. This process takes into account spatial restrictions (i.e. Setbacks from roads, distance between buildings). The spatial restrictions for the base buildout are determined using the current zoning ordinances. This produces a layer of new estimated buildings and places them as points

## Map layers used in the Buildout Analysis.

### Land use inputs:

- CTAP Land Use - based on 2005 Aerial Imagery
- Zoning
- Current Building points - based on 2005 Aerial Imagery
- Community Centers - NHDES Sprawl Indicators data, NH GRANIT
- Road Centerlines - NHDOT, NH GRANIT
- Transit Stops - Derived from local data
- Sewer Service Areas - NHDES, NH GRANIT

### Constraint layers:

- Wetlands, National Wetland Inventory (NWI) - NH GRANIT
- 100-Year Floodplain - FEMA, NH GRANIT
- Conservation Lands - Local data & NH GRANIT
- Natural Services Network (NSN) - Jordan Institute, NH GRANIT

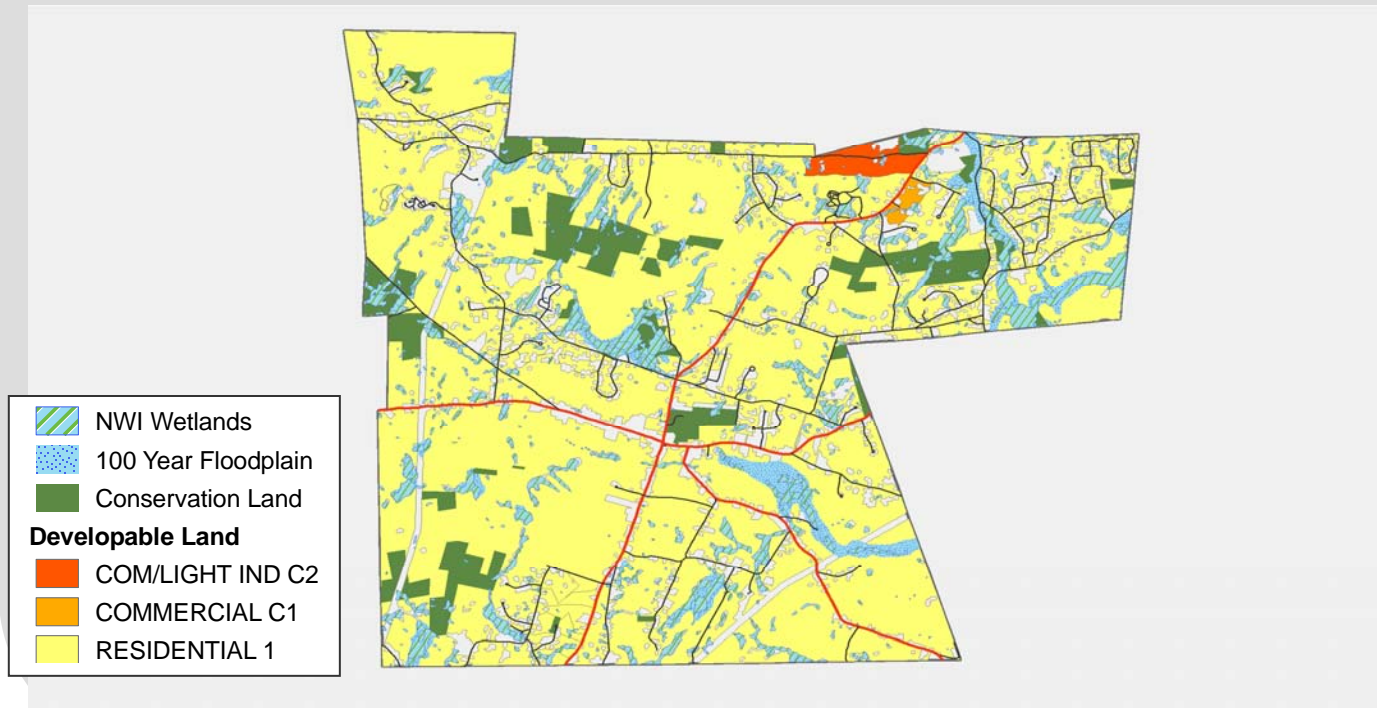
on the map. Standard Alternative and Community Alternative Buildouts using the same process with adjustments to the land use rules (Zoning changes, allowable uses & allowable densities) that are specified in those scenarios.

Once the buildout is complete, a template, containing all assumptions, indicators and charts is applied. All indicators are calculated from the basic buildout results. The standard template ensures that the calculations and charts are the same for all of the region's buildouts.

Detailed input and output reports, produced directly from the CommunityViz software, are available in Appendix A.



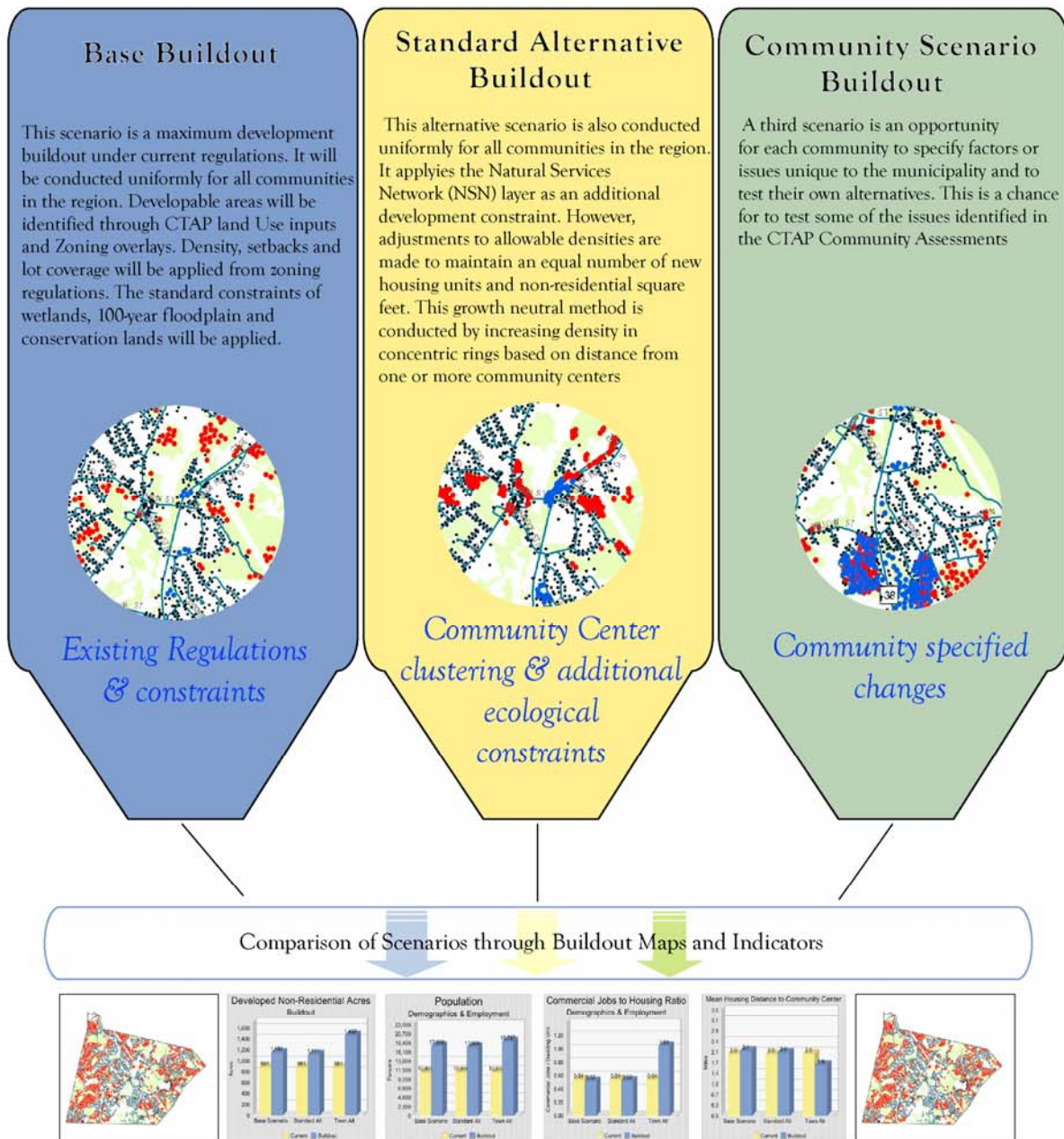
## Developable Lands & Constraints





## Buildout Scenarios

This report tests and compares three alternative scenarios for growth. Each scenario produces different land use patterns, different densities and different development totals. The mix of jobs and housing, available open space, traffic, schools, water and air quality and community character are all impacted in different ways. By comparing the maps and charts produced by each scenario, a community can analyze how that growth pattern will affect their city of town.





## Base Scenario

The first scenario, conducted for all communities, is the Base Scenario. This scenario represents what buildout would look like following the current land use regulations. Density, setbacks and lot coverage is applied from the current zoning regulations. The standard development constraints of wetlands, 100-year floodplain and conservation lands are applied.

If current zoning is a blueprint for how the community should grow then this scenario is the culmination of the existing regulations. The indicators in this report are meant to portray a wide range of conditions at buildout. Development

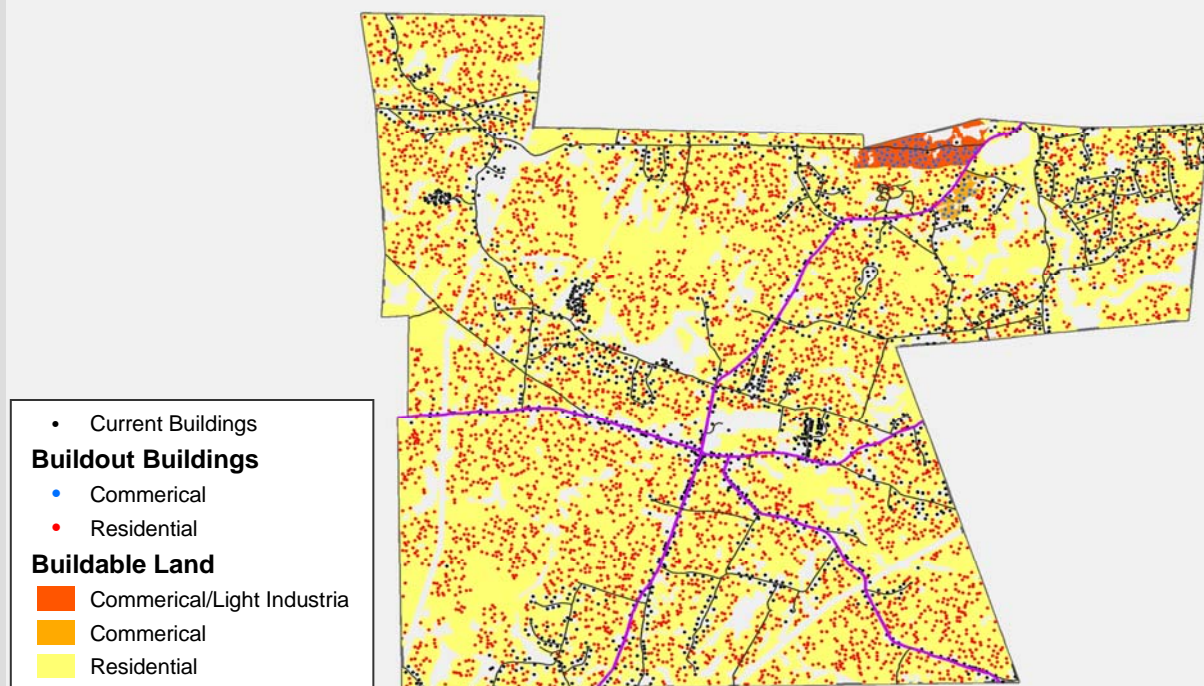
growth means more than additional persons, houses or commercial buildings. It can have impacts on

If current zoning is a blueprint for how the community should grow then the Base Buildout Scenario is the culmination of the existing regulations.

finances, traffic, municipal services, environmental quality and sense of community or place. The land use pattern for how a community grows, where development will take place and in what densities, can also have a significant impact.



## Base Buildout



### Standard Alternative

The standard alternative scenario will also be conducted uniformly for all communities in the region. The scenario is different from the Base Scenario in a couple of key ways. First, it applies the Natural Services Network (NSN) layer as an additional development constraint. Second, adjustments to allowable densities will be made to maintain an equal number of new housing units and non-residential square feet. This growth neutral method will be conducted by increasing density based on distance from one or more community centers.

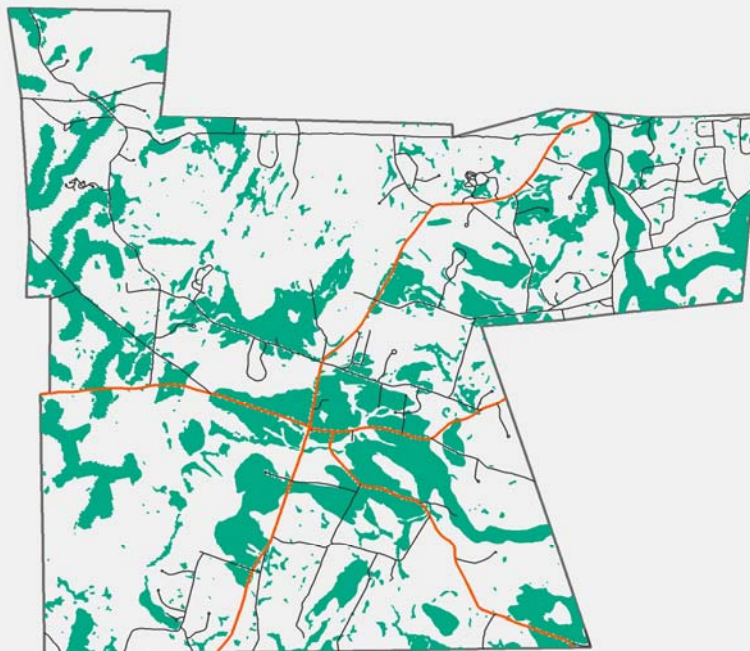
This scenario is focused on creating densely developed downtown areas, sparing important ecological areas identified in the Natural Services

network (NSN). The NSN is a co-occurrence analysis and includes four components: water supply lands, flood storage lands, productive soils, and important wildlife habitat.

The Standard Alternative Scenario does not represent a policy proposal for the community. It is a standardized method to analyze an alternative growth scenario that can be applied uniformly to all CTAP communities.



## Natural Services Network Constraint



The key to the Standard Alternative Scenario is to adjust allowable development densities so that an approximately equal amount of growth occurs as the Base Buildout despite the fact that more land has been set aside as un-buildable. This scenario is applying a standardized, uniform growth alternative to all communities in the CTAP region. It is not

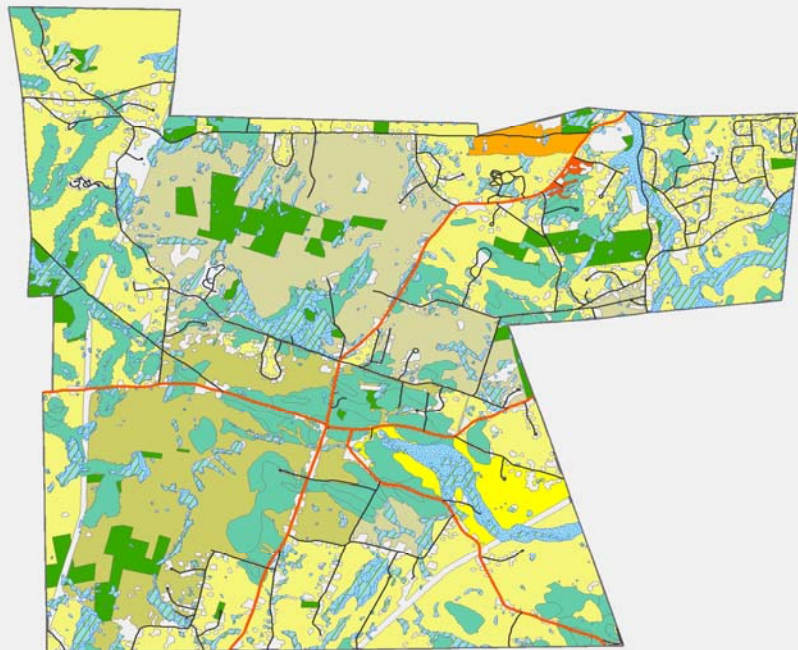
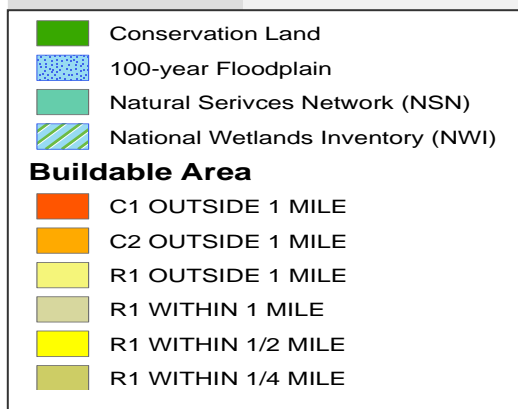
limiting the amount of commercial and residential growth that might occur in the community, but it is managing it differently.

#### Standard Alternative Scenario:

- NSN added as additional development constraint.
- Greater density around community centers.
- Same amount of growth as base scenario



### Standard Alternative Density Changes





## Standard Alternative Buildout

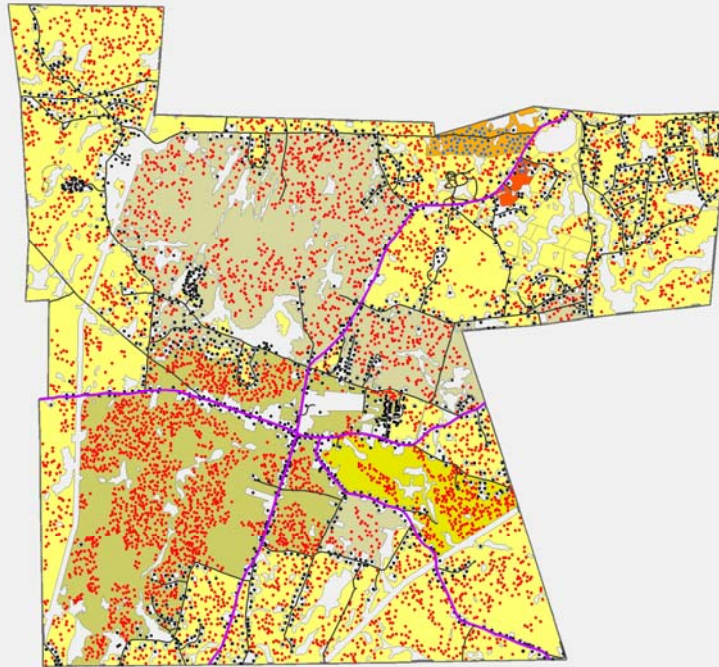
- Current Buildings

### Buildout Buildings

- Residential
- Commercial

### Buildable Land

- C1 OUTSIDE 1 MILE
- C2 OUTSIDE 1 MILE
- R1 OUTSIDE 1 MILE
- R1 WITHIN 1 MILE
- R1 WITHIN 1/2 MILE
- R1 WITHIN 1/4 MILE





### Community Alternative

A third scenario was provided for each community to specify factors or issues unique to the municipality and to test their own alternatives. This scenario is known as the **community alternative**. This is a

The Community Alternative scenario is only a test of an alternative growth pattern. It is a planning tool conducted to see what changes might occur. It does not necessarily represent a policy plan for the community

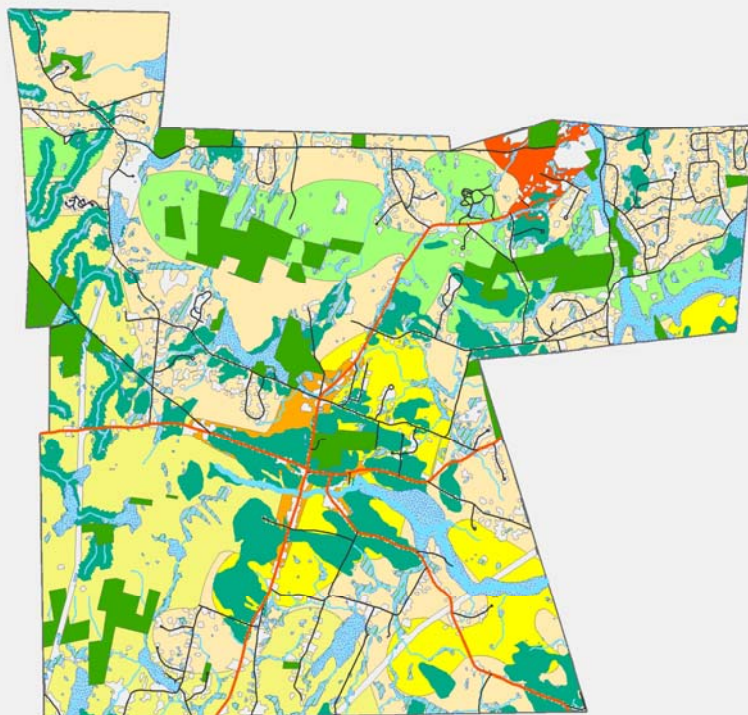
chance for certain properties to be removed or added to the developable areas list or for particular regulation changes to be implemented. In order to

get the community's input for their scenario, meetings were conducted with local officials and volunteers. This was an opportunity for the community leaders to test what would occur if their Town or City were to grow in a different way. This is a chance to apply goals specified in Master Plan or other planning document, or to test the affects of purchasing large tracts of land for conservation.

The Community Alternative scenario is only a test of an alternative growth pattern. It is a planning tool conducted to see what changes might occur. It does not necessarily represent a policy plan for the community. Unlike the Standard Alternative Scenario, the Community Scenario does not require growth to be the equal to the Base Buildout. Significantly lower or greater amounts of development are possible.



## Town Alternative Scenario



The Chester Community Scenario consists of the future land use developed for the 2006 Master Plan. The future land use served as the buildable lands layer for this scenario. Two acres was the minimum lot size for all of the residential zones except for the village district which had a 1 acre minimum lot size and 0.07 floor area ratio in order to create a mixed use area. A commercial/light industrial zone was identified in the future land use and the floor area ratio was 0.07.

In addition to the constraint layers used in the base and standard alternative buildout, a 250ft buffer along the Exeter River and a minor streams buffer of 75ft were also used as constraints for this scenario.

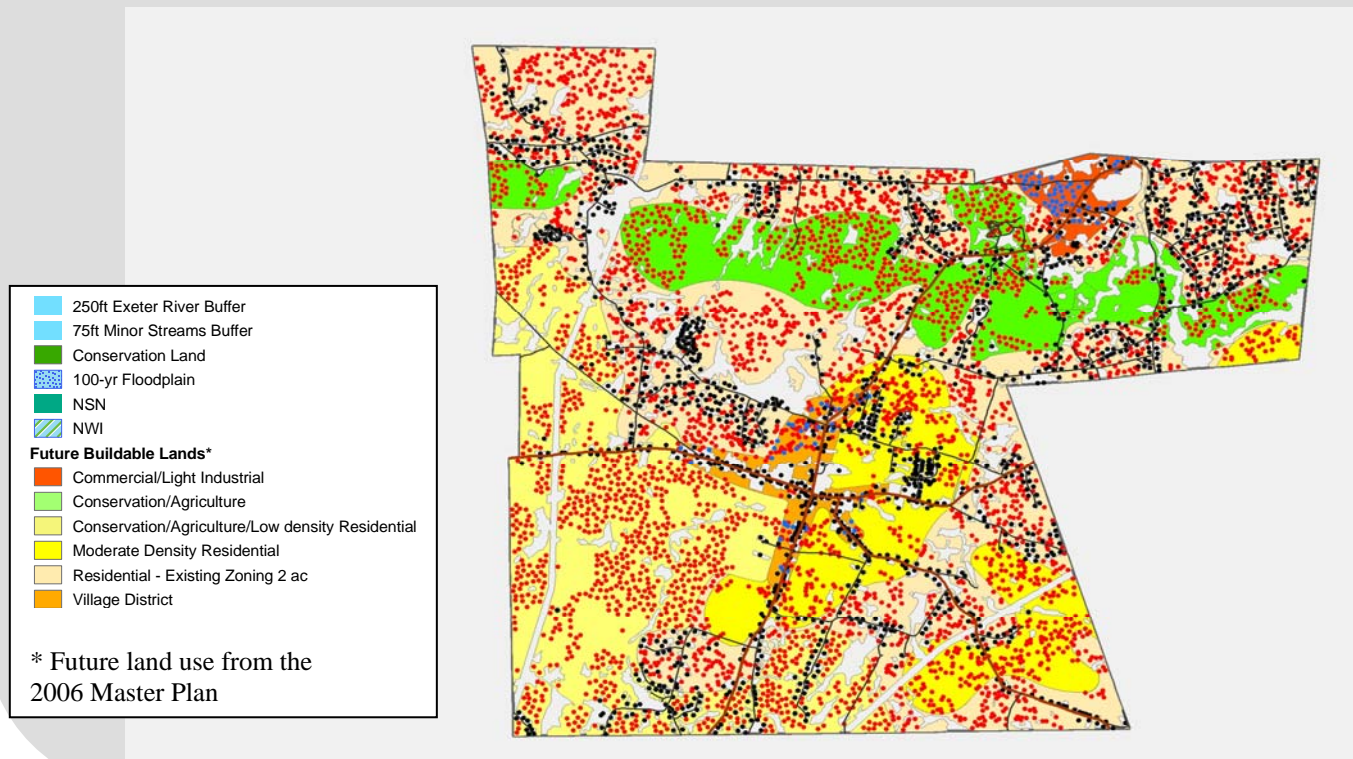
A time scope was used to determine the year each scenario would build out. The time scope can be calculated based on linear growth or exponential growth. Both linear and exponential growth time

scopes were conducted for each buildout. The linear growth time scope was calculated by assuming an average of 14 houses per year will be built. The exponential growth time scope was based on a growth rate of 2.07% per year. The values used for each time scope were calculated from a report called "Current Estimates and Trends in New Hampshire's Housing Supply" prepared by the New Hampshire Office of Energy and Planning in 1999 and 2007. The table below displays the year each scenario will buildout according to the different time scopes.

Scenario	Linear Time Scope	Exponential Time Scope
Base	2349	2064
Standard Alternative	2353	2065
Community Alternative	2285	2054



## Chester Alternative Buildout





## Buildout Scenario Comparison

- Current Buildings

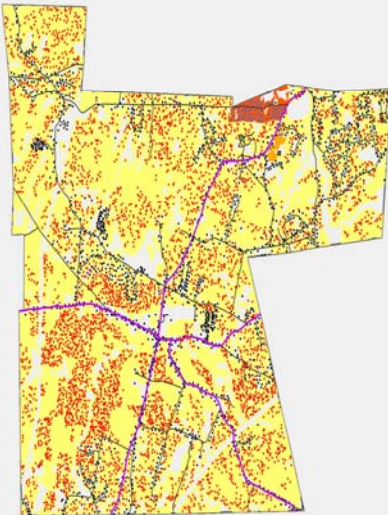
### Buildout Buildings

- Residential
- Commercial
- Mixed Use

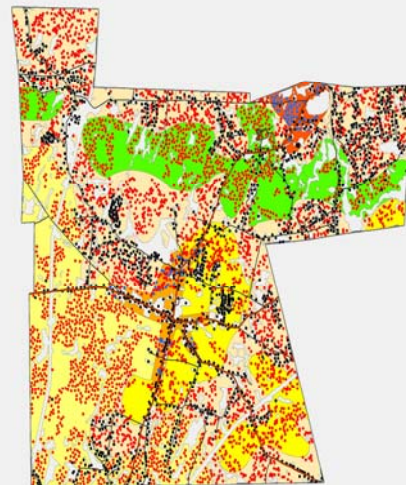
### Base Buildout



### Standard Alternative



### Community Alternative







## Indicators

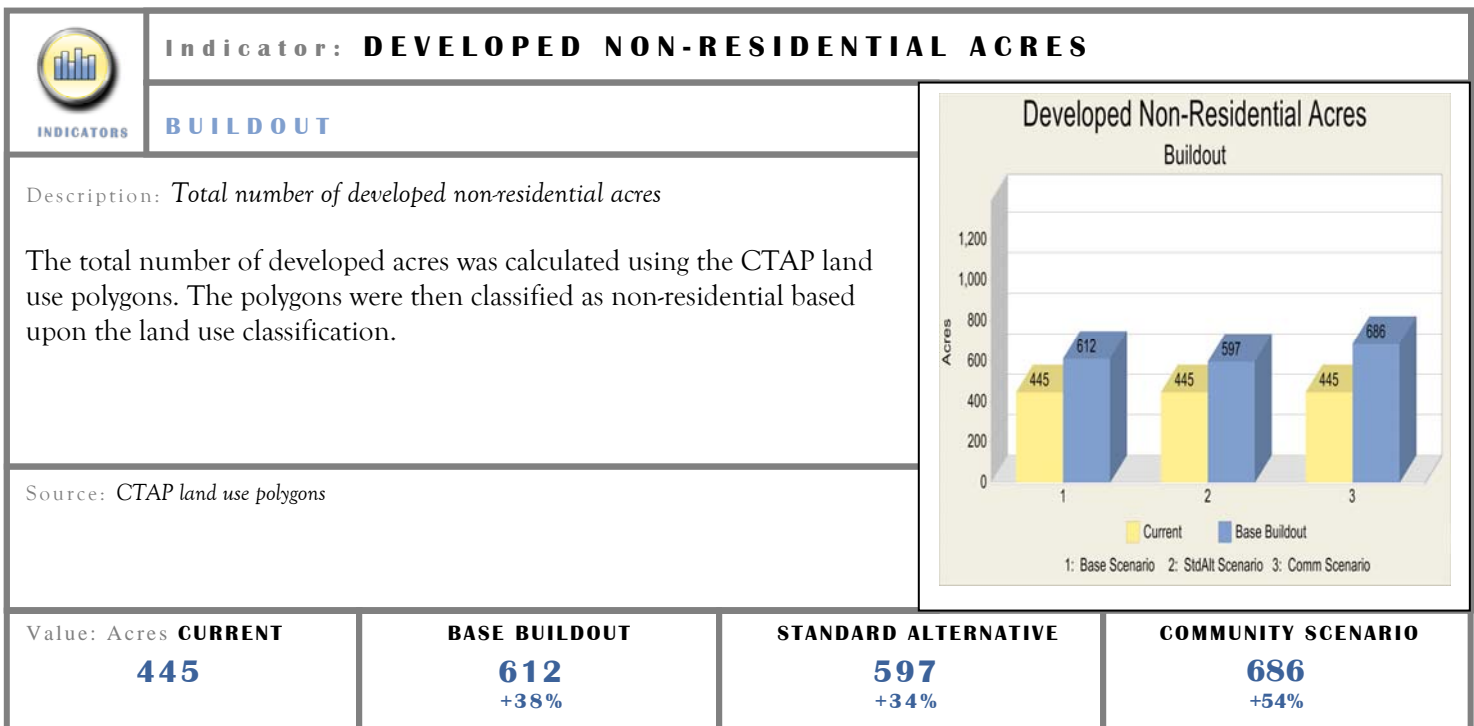
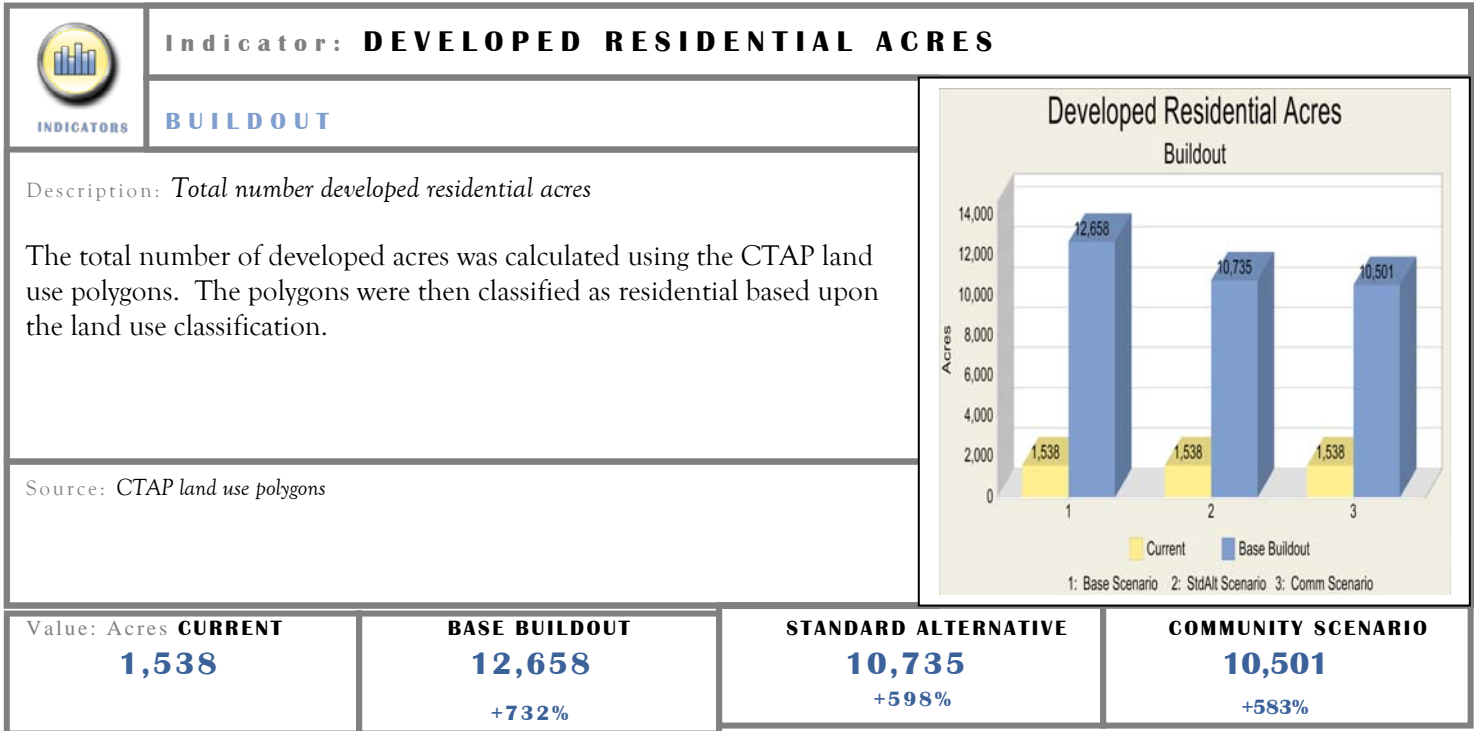
Indicators are impact or performance measures that help people choose alternatives that best match their objectives or desired outcomes. An indicator is a calculated value that represents the impacts or outcomes of a scenario. An indicator might be used to evaluate costs, revenues, average household size, or total daily auto trips. The buildout indicators in this report are meant to provide a macro, overall picture of how a community could look at buildout.

Comparing indicators by the different buildout scenarios provides an assessment of the effects different development patterns may have. There are 40 indicators arranged in seven categories: Buildout, Demographics & Employment, Environmental & Open Space, Land Use Characteristics, Municipal Demands, Water & Energy Use & Transportation. The following pages explain what each indicator means and chart the differences by scenario.

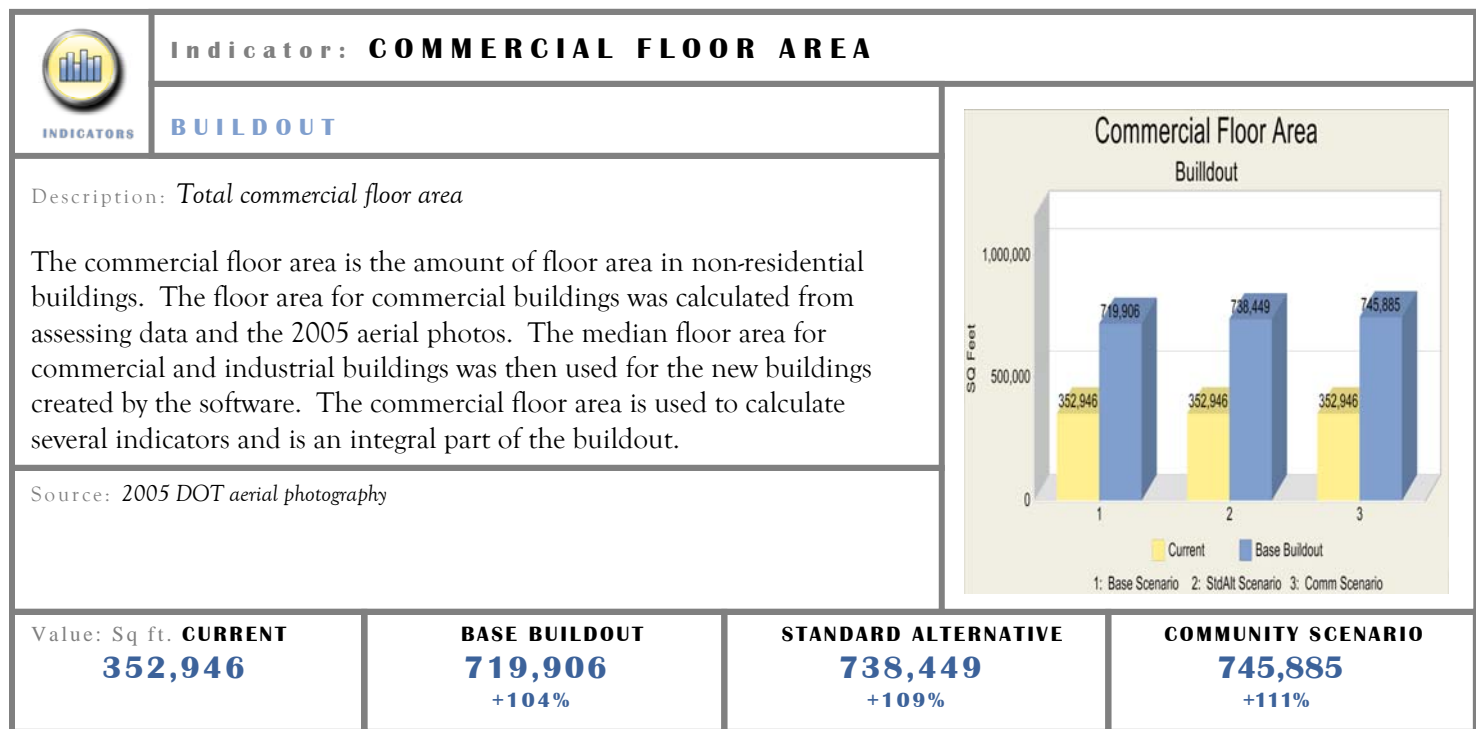
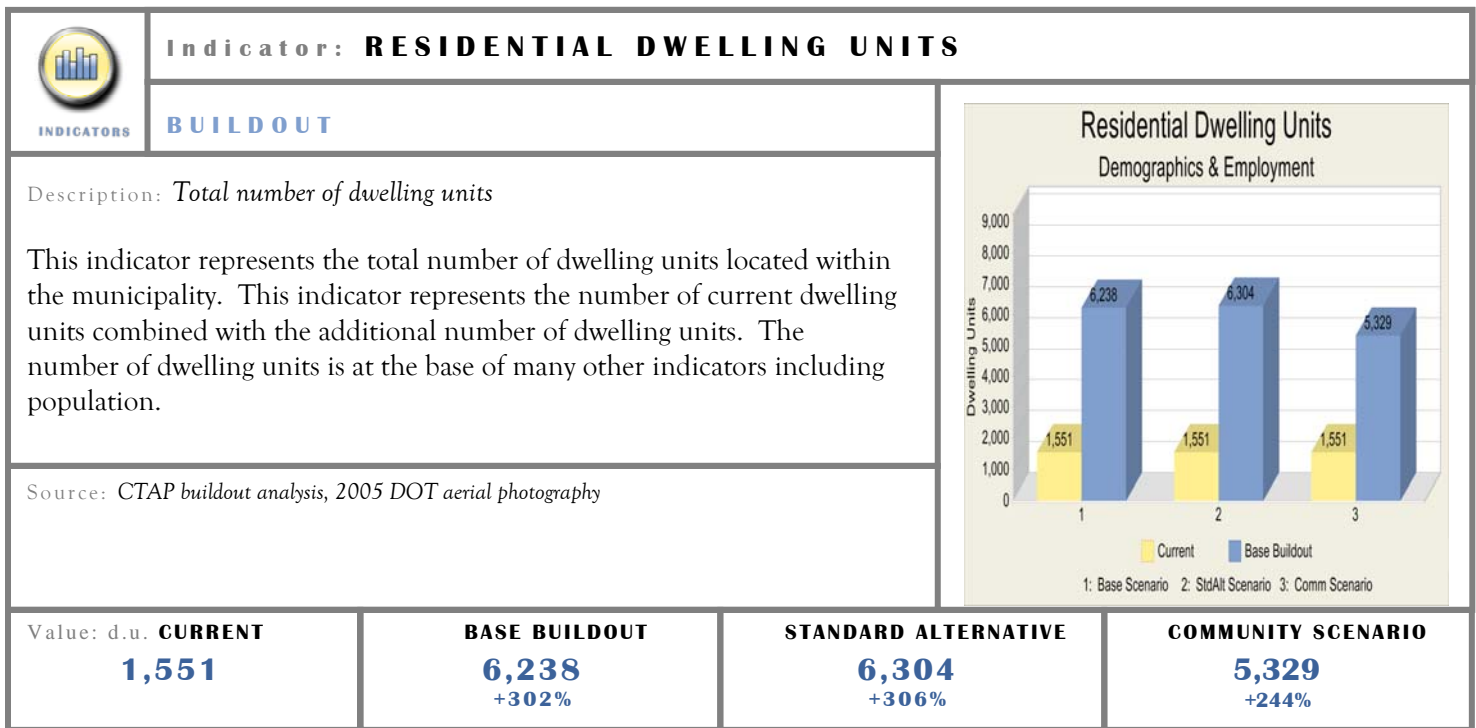
Category	Indicator	Units	Current	Base Buildout	Percent Change	Standard Alternative Scenario	Percent Change	Town Scenario	Percent Change
Buildout	Developed Residential Acres	Acres	1,538	12,658	723%	10,735	598%	10,501	583%
	Developed Non-Residential Acres	Acres	445	612	38%	597	34%	686	54%
	Residential Dwelling Units	d.u.'s	1,551	6,238	302%	6,304	306%	5,329	244%
	Commerical Floor Area	sq. ft	352,946	719,906	104%	738,449	109%	745,885	111%
Demographics & Employment	Population	Persons	3,971	15,969	302%	16,138	306%	13,642	244%
	School Kids Population	School Kids	750	3,018	302%	3,050	307%	2,578	244%
	Labor Force Population	Workers	1,624	6,530	302%	6,599	306%	5,578	243%
	Commerical Jobs	Jobs	428.85	875	104%	897	109%	906	111%
	Jobs to Housing Ratio	Jobs/d.u.	0.28	0.14	-50%	0.14	-50%	0.17	-39%
Environmental & Open Space	Open Space Supply	Acres	19,231	7,945	-59%	9,883	-49%	10,027	-48%
	Impervious Surfaces	Percent	2.11	11.69	454%	10.06	377%	10.03	375%
Land Use Characteristics	Total Density	Persons/mi <sup>2</sup>	118	474	302%	479	306%	405	243%
	Residential Housing Density	d.u./Acre	1.01	0.49	-51%	0.59	-42%	0.51	-50%
	Residential Development Footprint	Acres/d.u.	0.99	2.03	105%	1.70	72%	1.97	99%
	Recreation Density	Ft <sup>2</sup> /person	0	0	0%	0	0%	0	0%
	Housing Proximity to Recreation	Miles	0	0	0%	0	0%	0	0%
	Housing Proximity to Community Centers	Miles	2.24	2.15	-4%	2.07	-8%	2.19	-2%
	Housing Proximity to Amenities	Miles	1.12	1.32	18%	1.27	13%	1.31	17%
	Walkability	Percent	5.48	3.22	-41%	3.09	-44%	2.87	-48%
	Housing Proximity to Transit	Miles	0	0	0%	0	0%	0	0%
Municipal Demands	Employment Proximity to Transit	Miles	0	0	0%	0	0%	0	0%
	Fire & Ambulance Service	Calls/Years	318	1,278	302%	1,291	306%	1,091	243%
	Police Service	Calls/Years	5,043	20,281	302%	20,496	306%	17,326	244%
Water & Energy Use	Solid Waste Demand	Annual Tons	2,144	8,623.41	302%	8,714.65	306%	7,366.81	244%
	Total Energy Use	mbtu/hh/yr	212,899	788,527	270%	797,967	275%	686,584	222%
	Residential Energy Use	mbtu/hh/yr	177,675	716,680	303%	724,270	308%	612,145	245%
	Commerical Energy Use	mbtu/hh/yr	35,224	71,847	104%	73,697	109%	74,439	111%
	Residential Water Use	mgals	389	669	72%	678	74%	539	39%
Transportation	Vehicles	Vehicles	2,854	11,478	302%	11,599	306%	9,805	244%
	Vehicle Trips per Day	Trips/Day	14,046	58,900	319%	59,532	324%	50,201	257%
	Annual CO Auto Emissions	Grams/Yr	2,157,604	9,169,802	325%	9,268,544	330%	7,809,851	262%
	Annual CO <sub>2</sub> Auto Emissions	Tons/Yr	45	189	320%	191	324%	161	258%
	Annual No <sub>x</sub> Auto Emissions	Grams/Yr	135,269	574,892	325%	581,082	330%	489,631	262%
	Annual Hydrocarbon Auto Emissions	Grams/Yr	272,529	1,158,246	325%	1,170,718	330%	986,470	262%



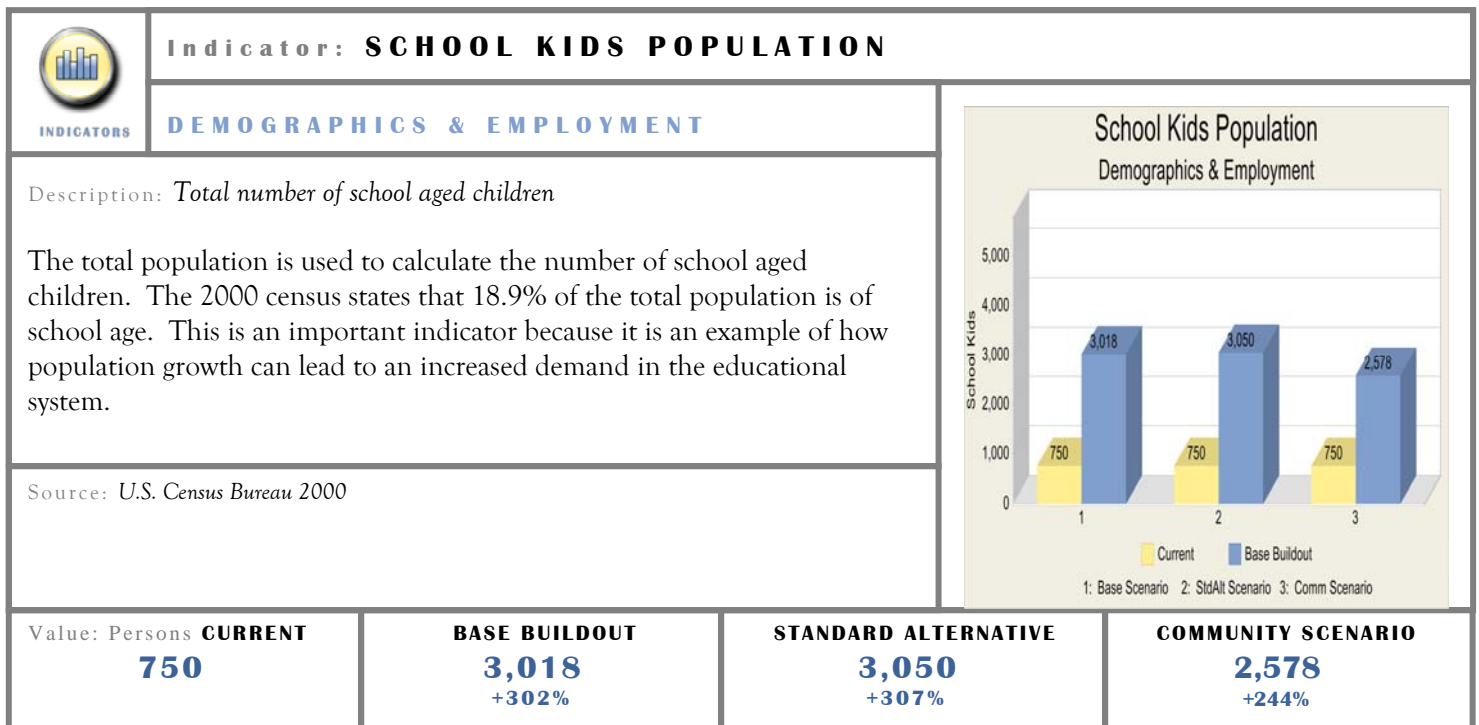
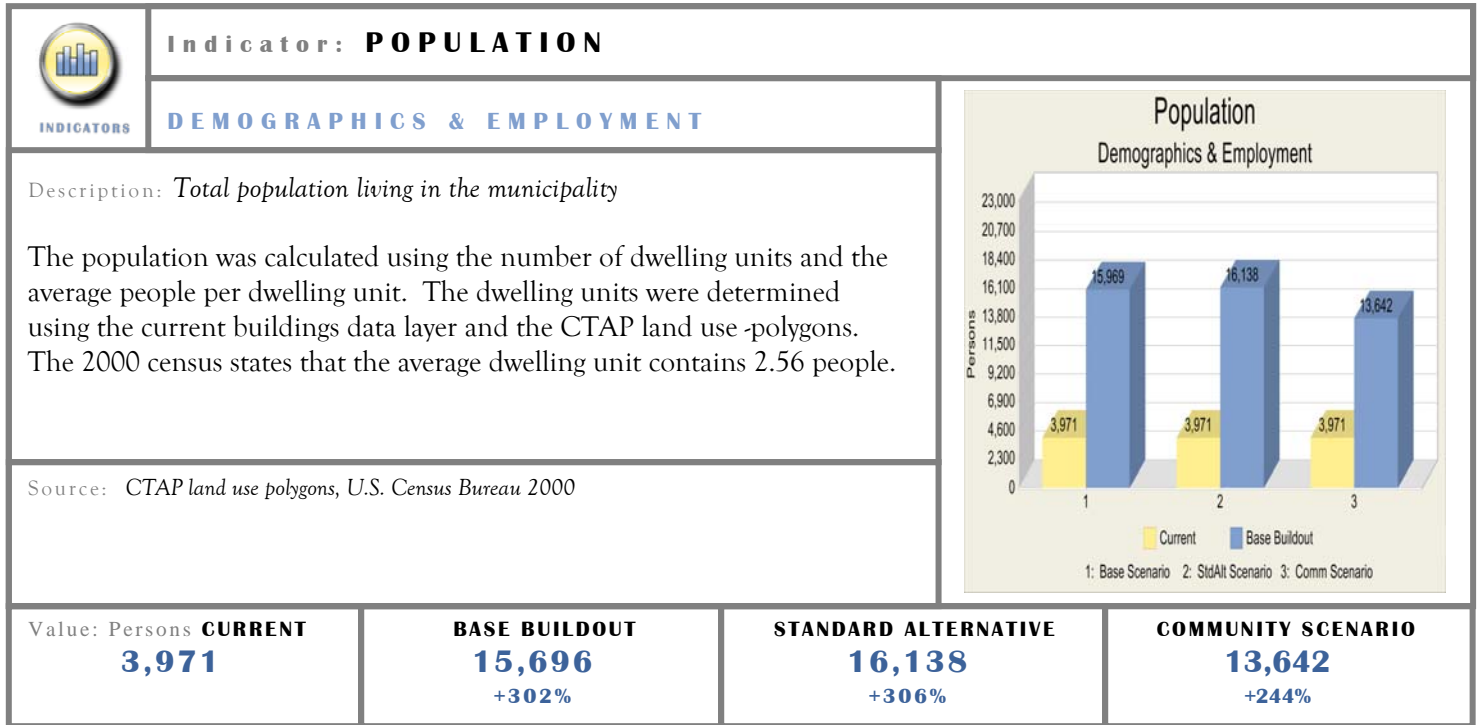
## Indicators - BUILDOUT



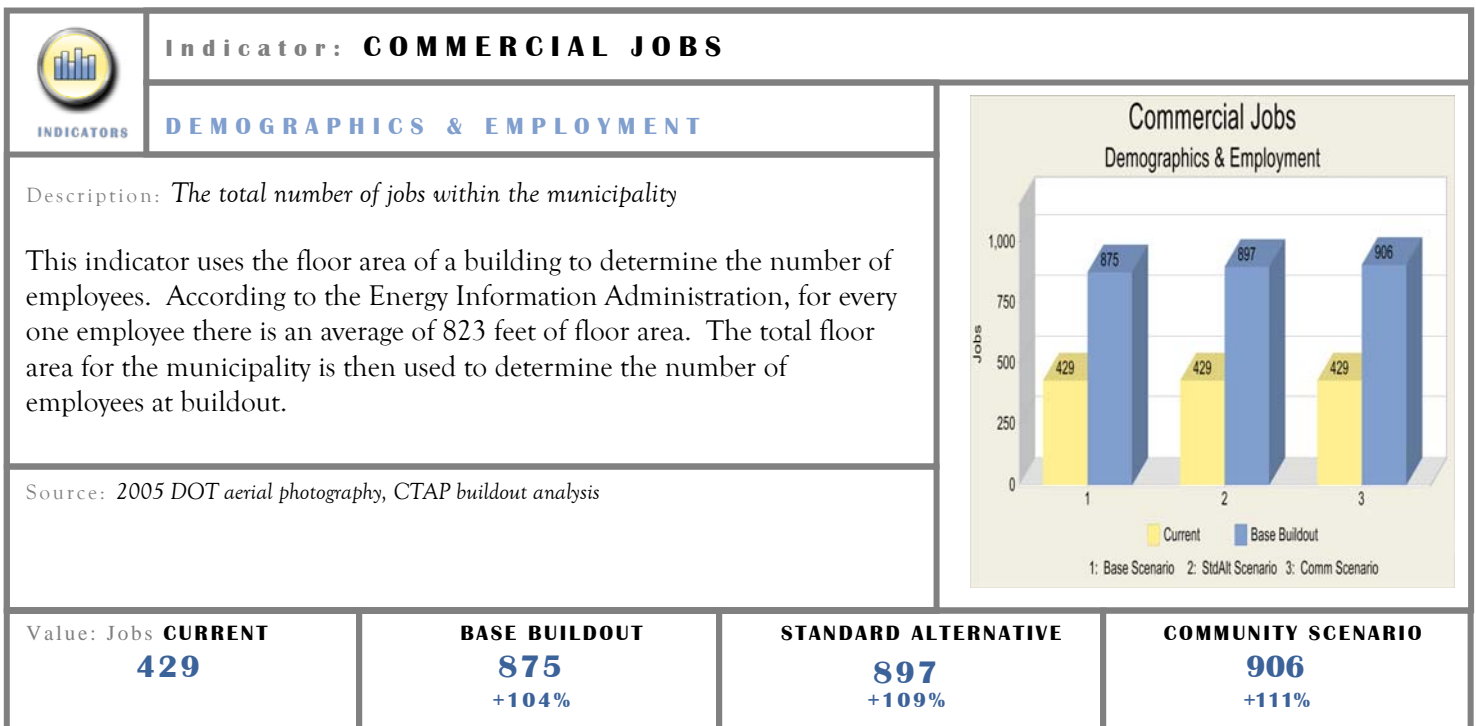
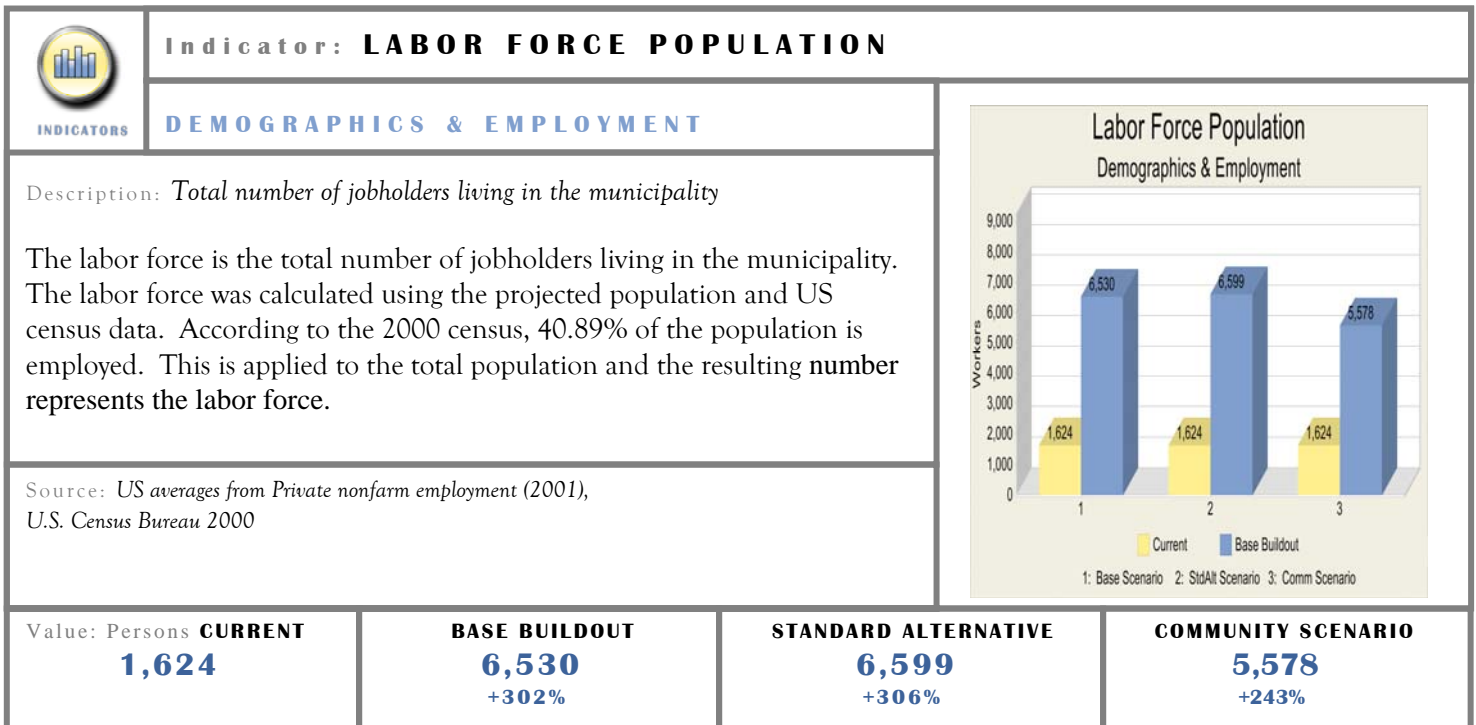
## Indicators - BUILDOUT cont.



## Indicators - DEMOGRAPHICS & EMPLOYMENT


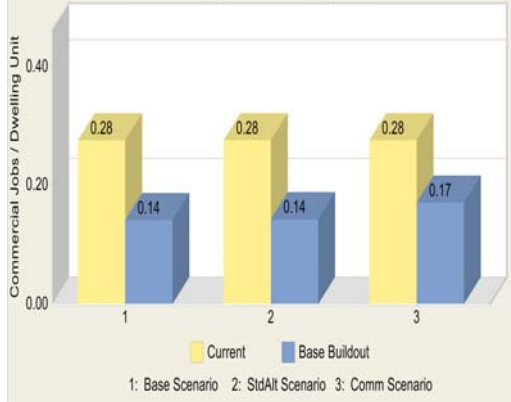


## Indicators - DEMOGRAPHICS & EMPLOYMENT cont.

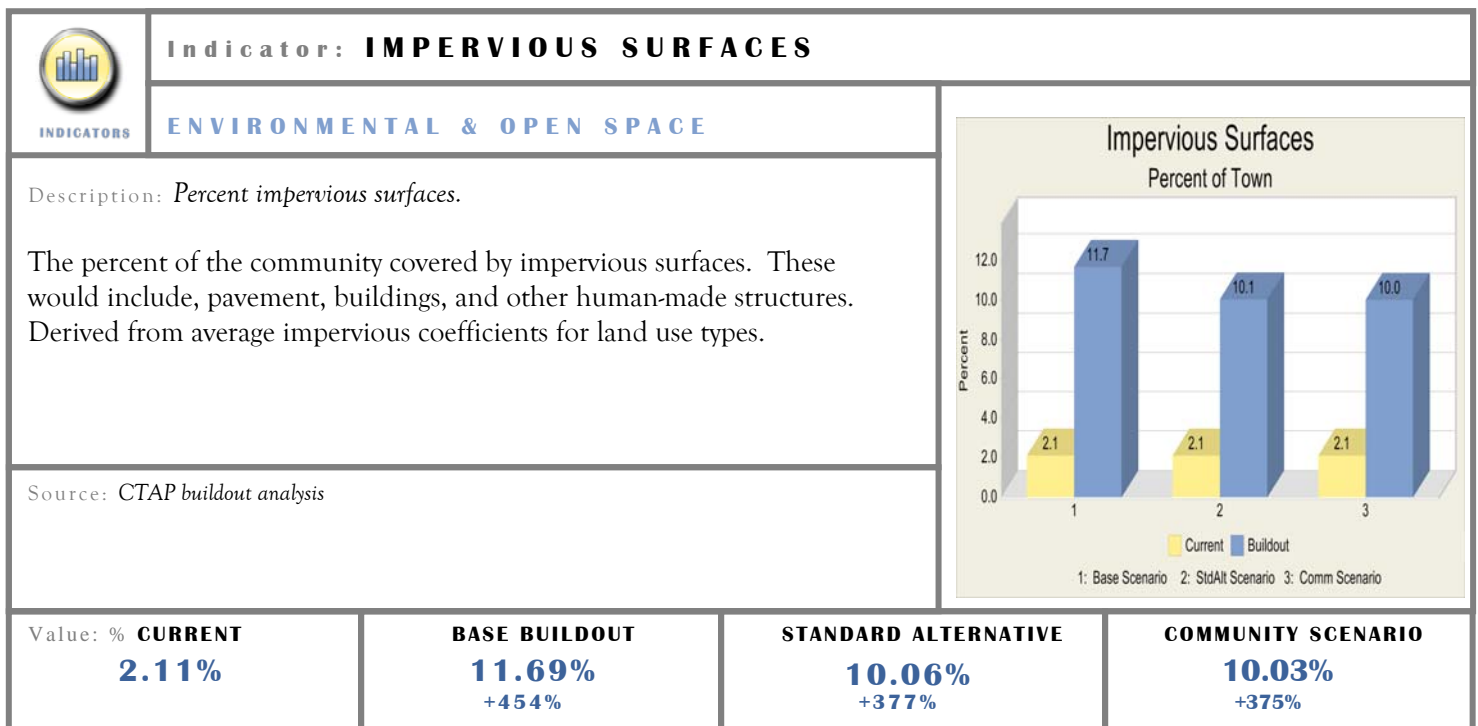
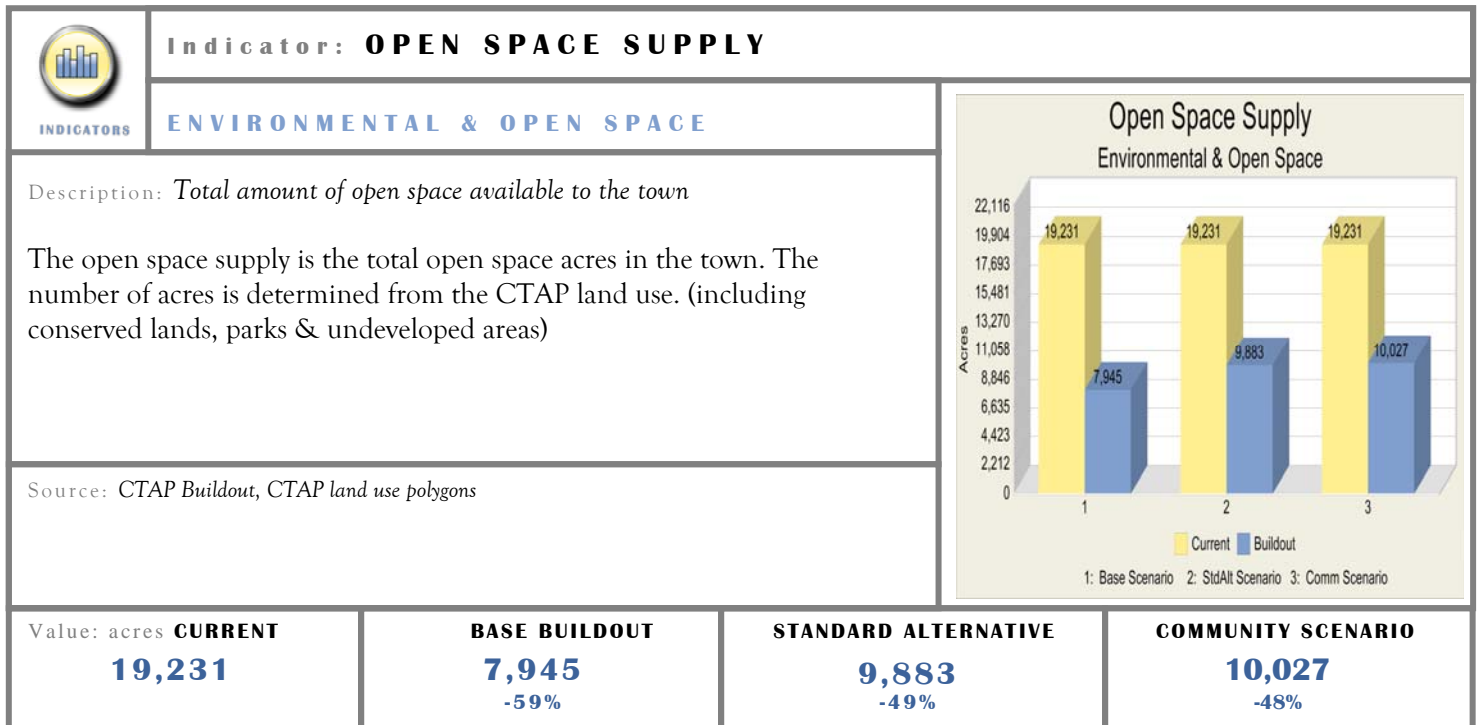




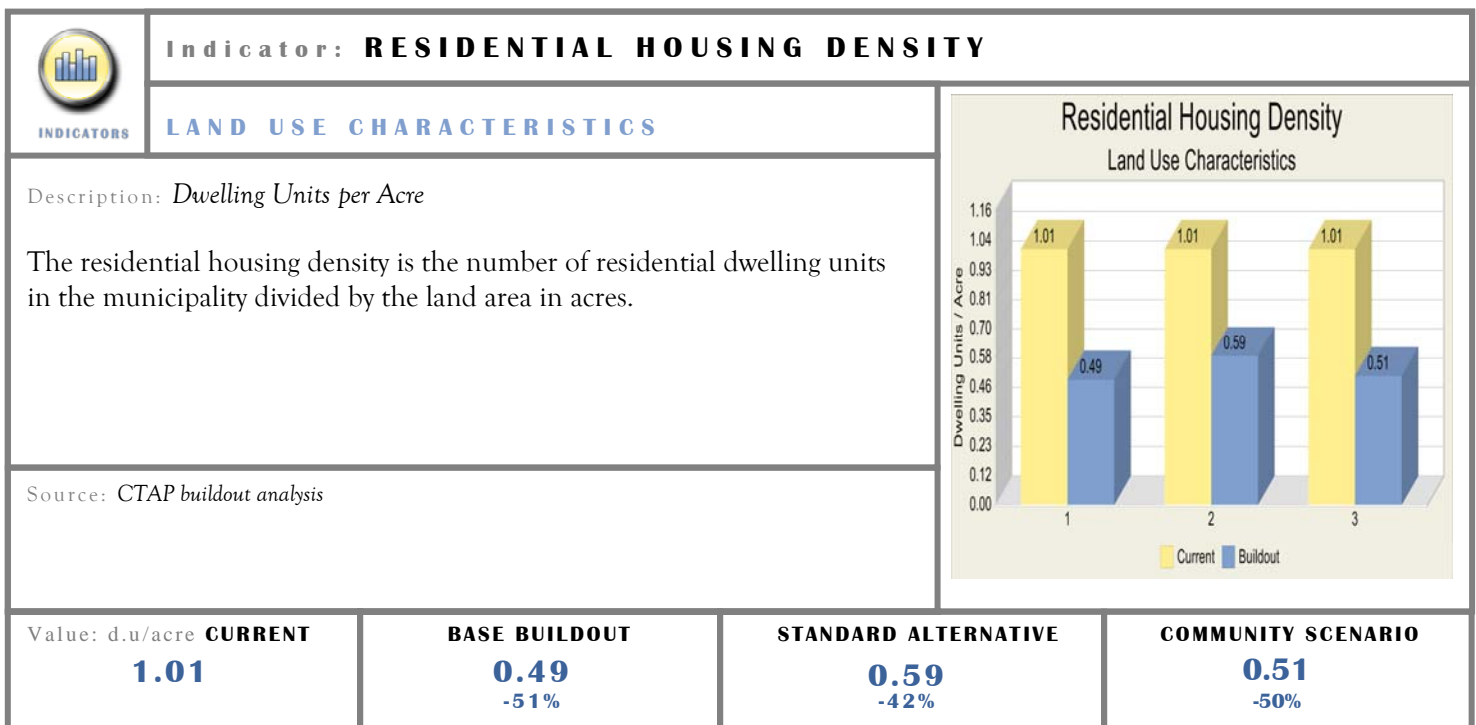
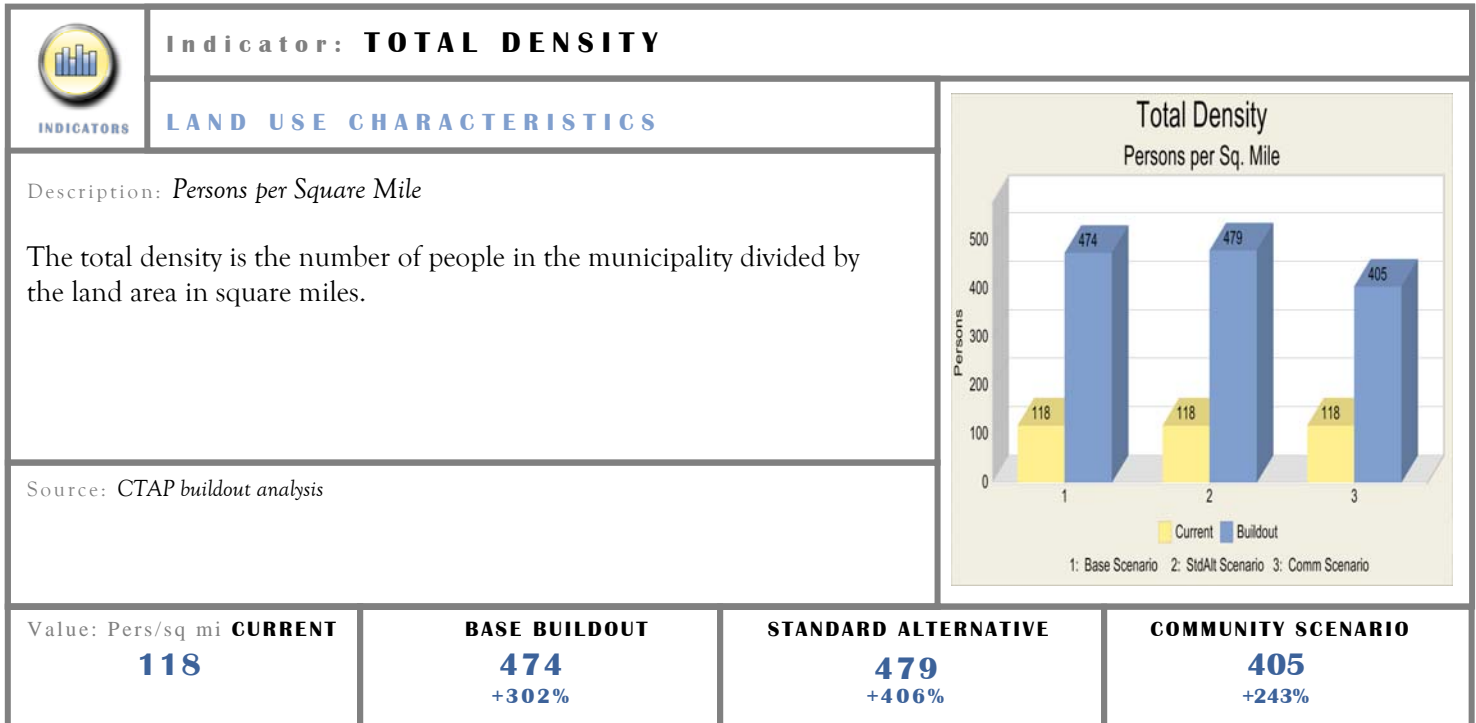
Indicators - DEMOGRAPHICS & EMPLOYMENT cont.

<div><div>INDICATORS</div></div>	<div>Indicator: <b>JOBS TO HOUSING RATIO</b></div> <div>DEMOGRAPHICS &amp; EMPLOYMENT</div>			<div><div>Commercial Jobs to Housing Ratio</div><div>Demographics &amp; Employment</div><table><thead><tr><th>Scenario</th><th>Current</th><th>Base Buildout</th></tr></thead><tbody><tr><td>1: Base Scenario</td><td>0.28</td><td>0.14</td></tr><tr><td>2: StdAlt Scenario</td><td>0.28</td><td>0.14</td></tr><tr><td>3: Comm Scenario</td><td>0.28</td><td>0.17</td></tr></tbody></table></div>	Scenario	Current	Base Buildout	1: Base Scenario	0.28	0.14	2: StdAlt Scenario	0.28	0.14	3: Comm Scenario	0.28	0.17
Scenario	Current	Base Buildout														
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2: StdAlt Scenario	0.28	0.14														
3: Comm Scenario	0.28	0.17														
<div>Description: <i>Number of commercial jobs per dwelling unit</i></div> <div>The commercial jobs to housing ratio is the number of jobs per dwelling unit. This indicator is a representation how many jobs are located in the municipality relative to the population.</div>																
<div>Source: CTAP buildout analysis</div>																
<div>Value: Pers/job <b>CURRENT</b></div> <div><b>0.28</b></div>	<div><b>BASE BUILDOUT</b></div> <div><b>0.14</b></div> <div>-50%</div>	<div><b>STANDARD ALTERNATIVE</b></div> <div><b>0.14</b></div> <div>-50%</div>	<div><b>COMMUNITY SCENARIO</b></div> <div><b>0.17</b></div> <div>-39%</div>													

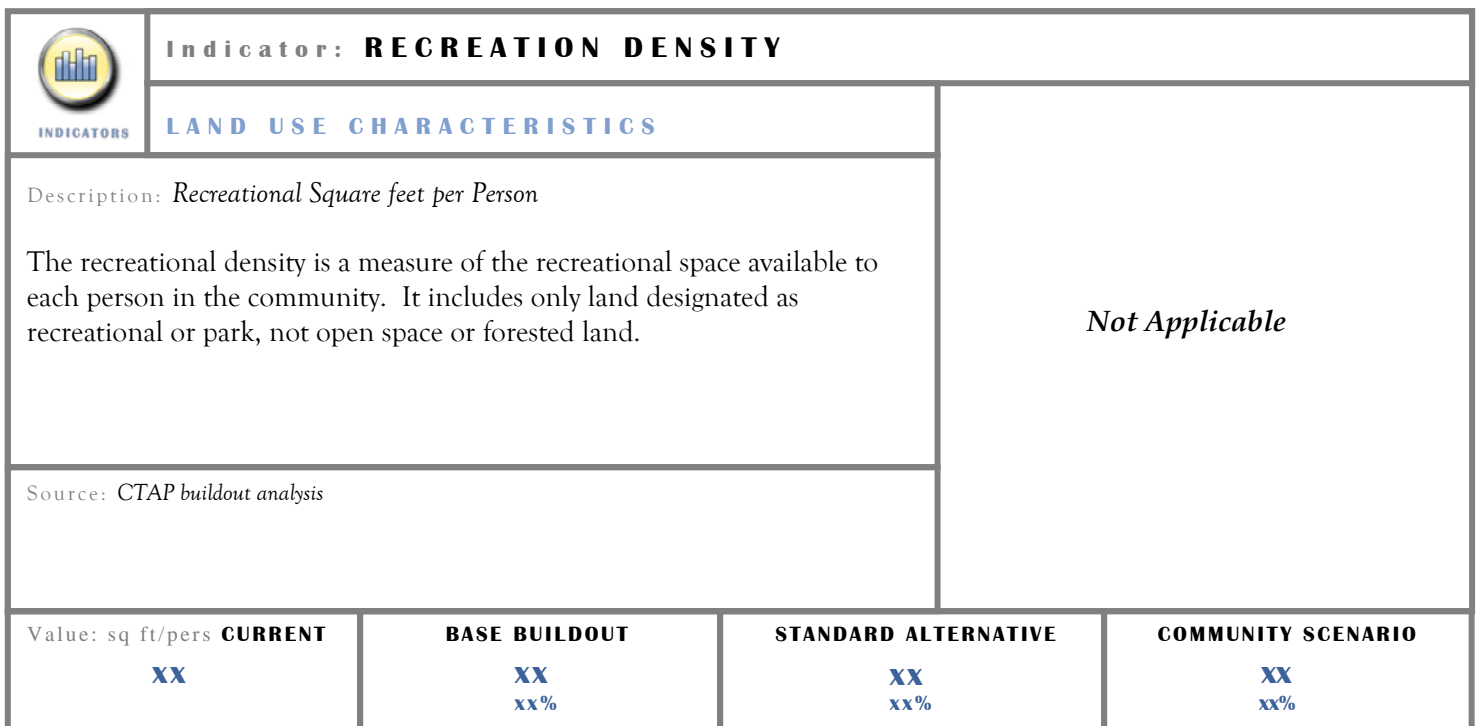
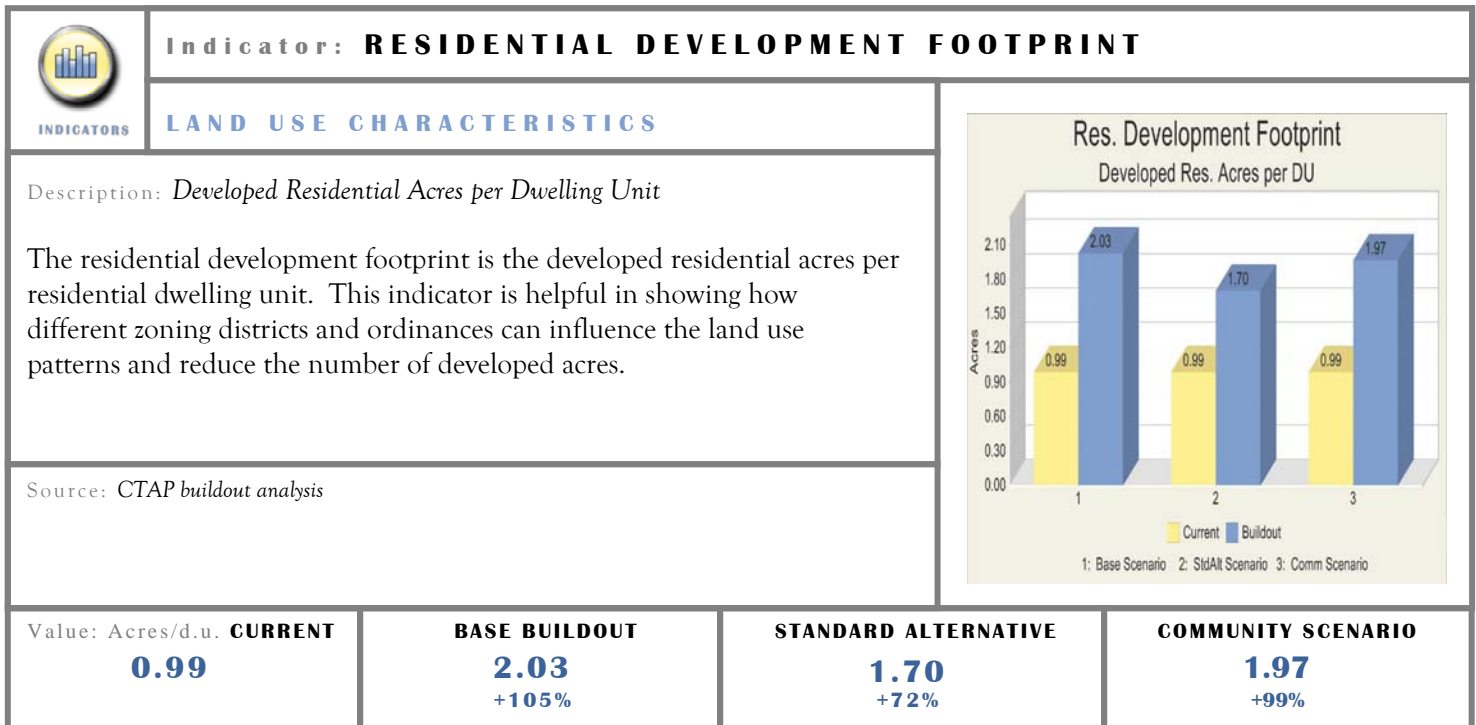
## Indicators - ENVIRONMENTAL & OPEN SPACE



## Indicators - LAND USE CHARACTERISTICS


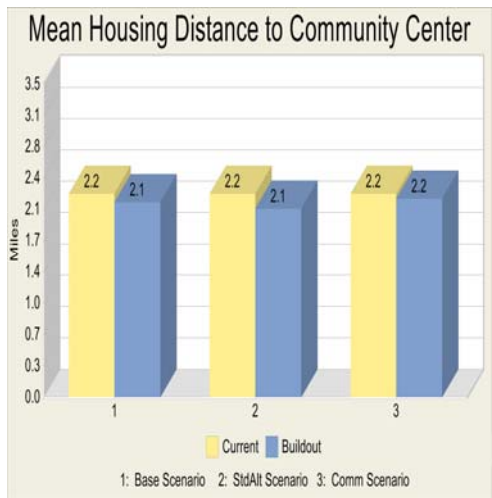


## Indicators - LAND USE CHARACTERISTICS cont.



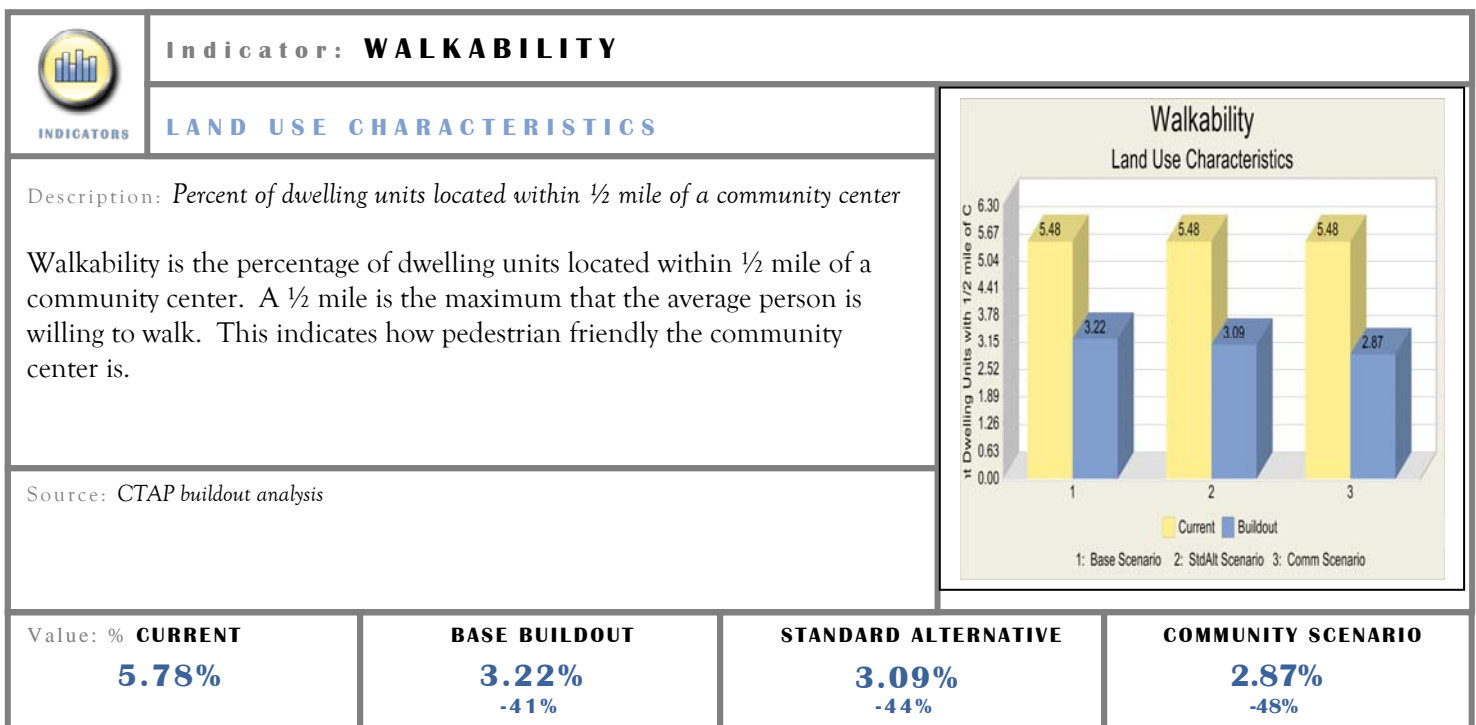
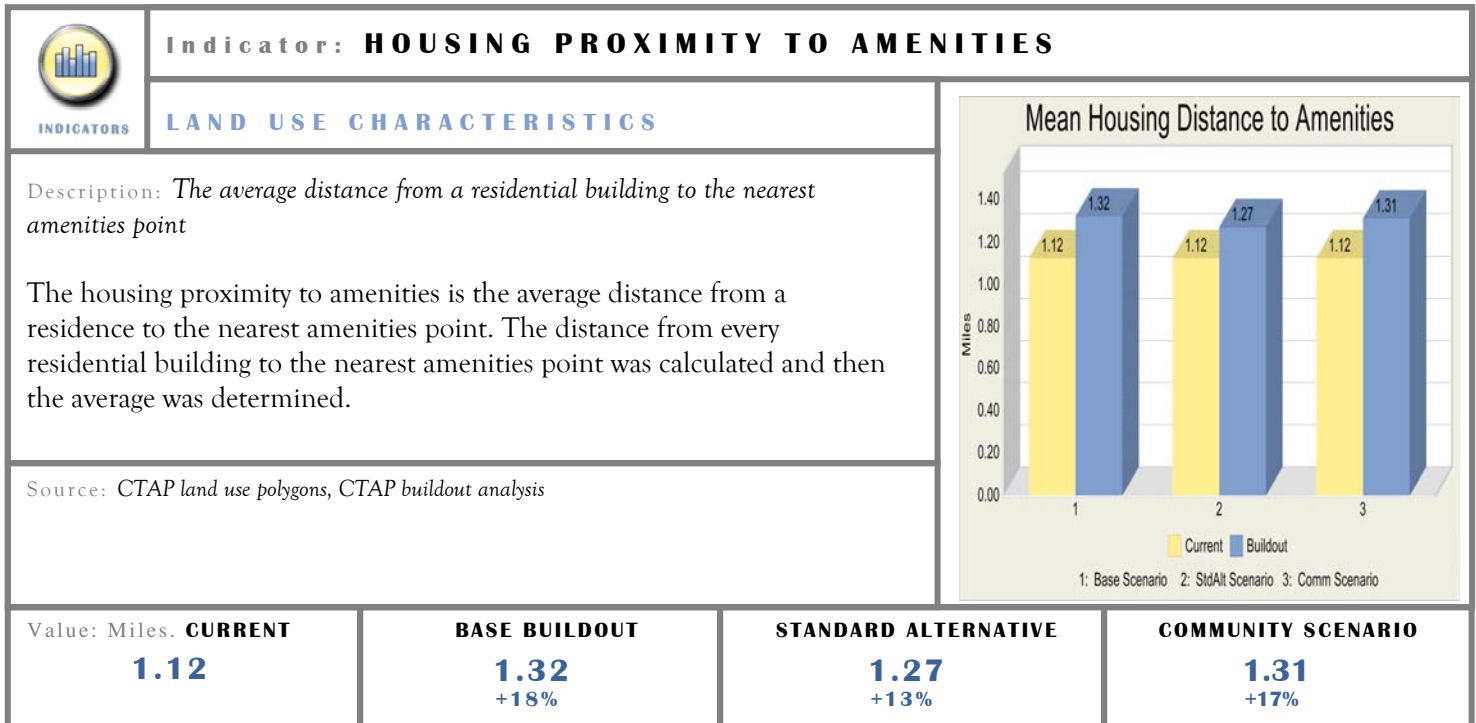
## Indicators - LAND USE CHARACTERISTICS cont.

Indicator: HOUSING PROXIMITY TO RECREATION				
LAND USE CHARACTERISTICS		Not Applicable		
Description: The average distance from dwelling units to the closest recreational area				
The average distance to recreation is the average distance from a residential building point to the closest recreation area. The recreational areas are determined using the land use polygons				
Source: CTAP land use polygons, CTAP buildout analysis				
Value: Miles. CURRENT	BASE BUILDOUT	STANDARD ALTERNATIVE	COMMUNITY SCENARIO	
XX	XX xx%	XX xx%	XX xx%	


<div> INDICATORS</div> <div>Indicator: <b>HOUSING PROXIMITY TO COMMUNITY CENTERS</b></div>				
LAND USE CHARACTERISTICS				
<p>Description: <i>The average distance from a residential building to the nearest community center</i></p> <p>The housing proximity to community centers is the average distance from a residence to the nearest community center. The distance from every residential building point to the nearest community center was calculated and then the average was determined.</p> <p>Source: CTAP buildout analysis</p>				
				
Value: miles	<b>CURRENT</b>	<b>BASE BUILDOUT</b>	<b>STANDARD ALTERNATIVE</b>	<b>COMMUNITY SCENARIO</b>
	<b>2.24</b>	<b>2.15</b> -4%	<b>2.07</b> -8%	<b>2.19</b> -2%




## Indicators - LAND USE CHARACTERISTICS cont.

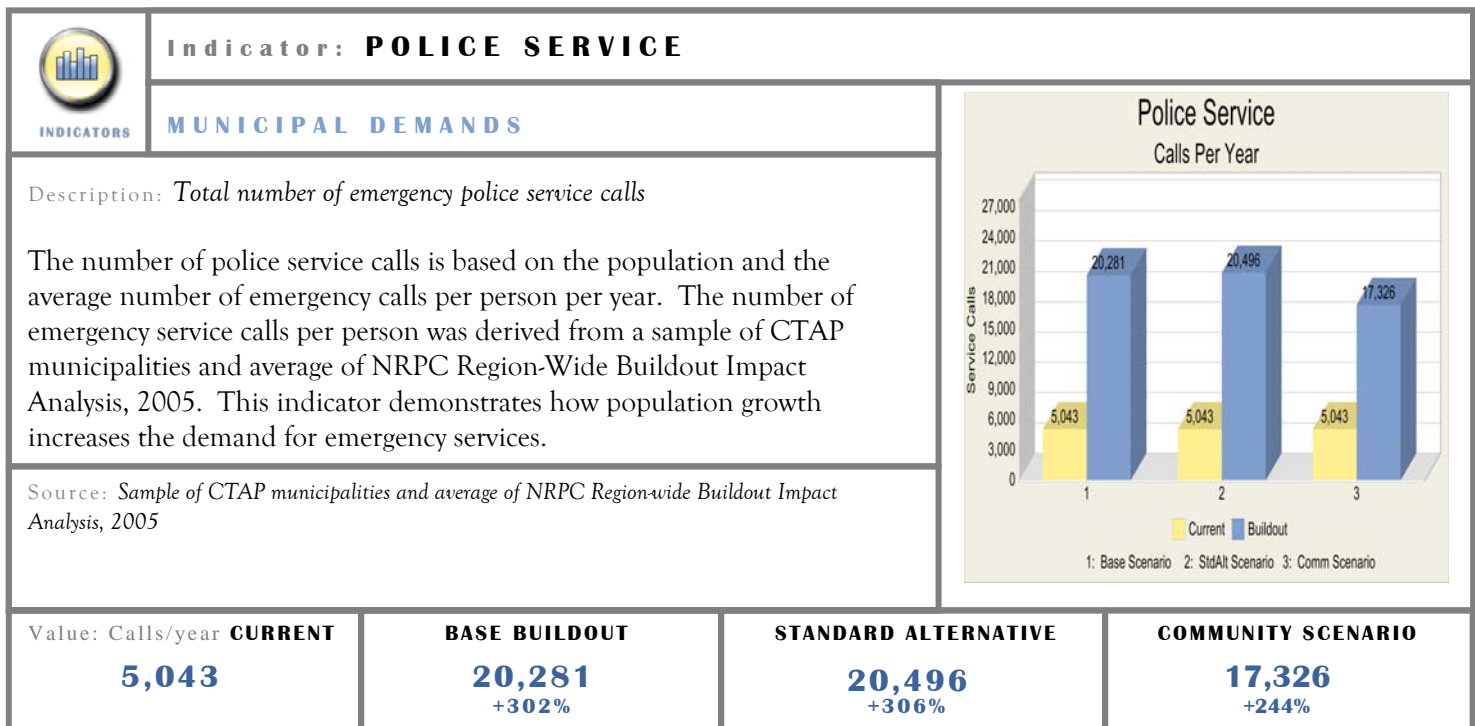
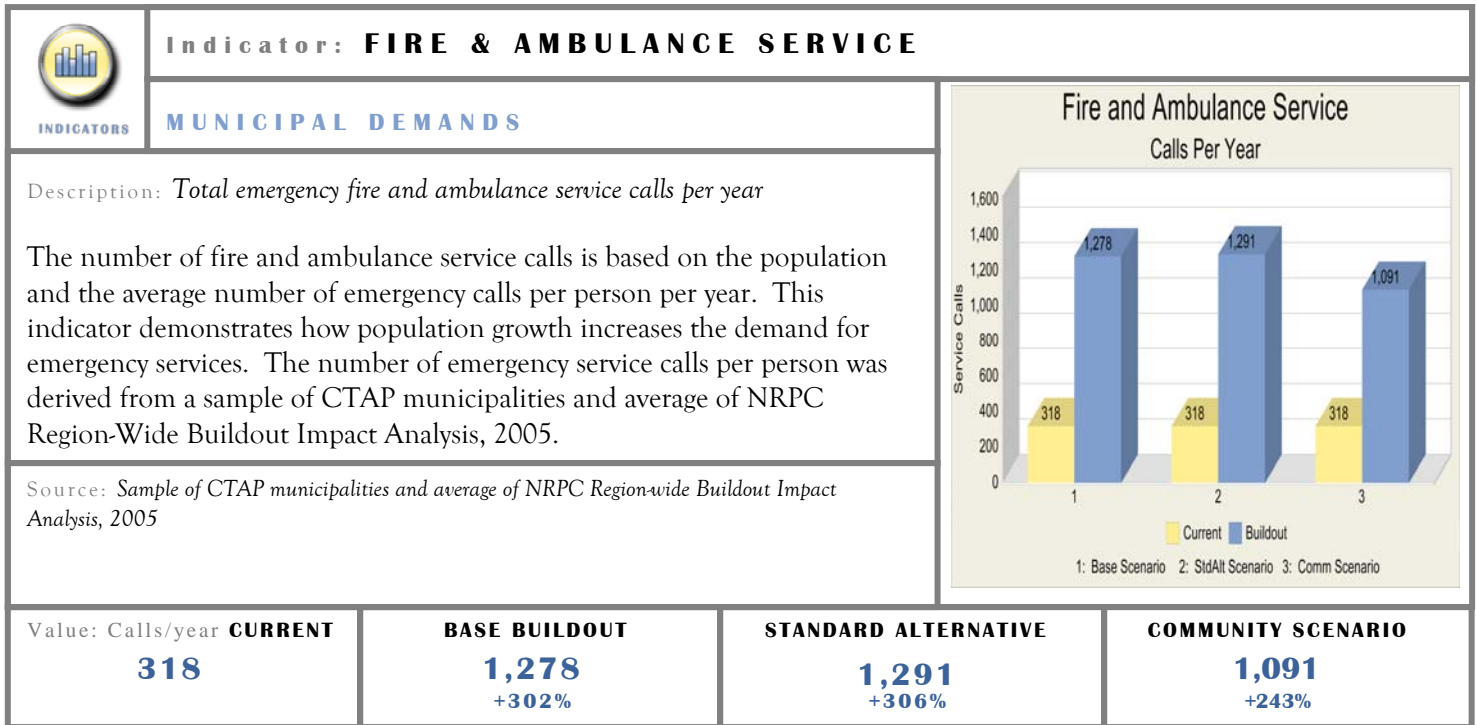


## Indicators - LAND USE CHARACTERISTICS cont.

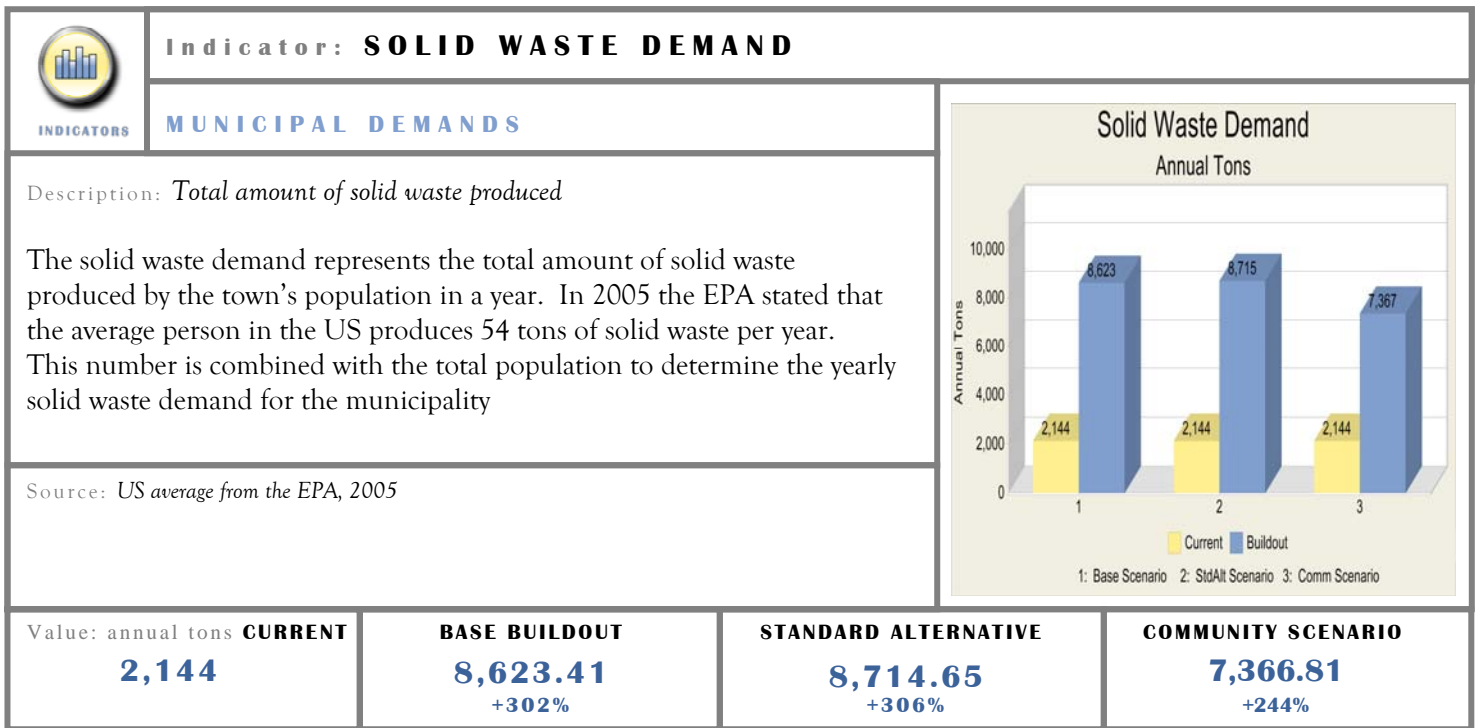
 INDICATORS	Indicator: HOUSING PROXIMITY TO TRANSIT			
LAND USE CHARACTERISTICS		Not Applicable		
Description: The average distance from a residential building to the nearest transit stop.  The housing proximity to transit is the average distance from a residence to the nearest transit stop.				
Source: CTAP land use polygons, CTAP buildout analysis				
Value: Miles. CURRENT XXX	BASE BUILDOUT XXX +xx%	STANDARD ALTERNATIVE XXX +xx%	COMMUNITY SCENARIO XXX +xx%	

 <b>INDICATORS</b>	<b>Indicator: EMPLOYMENT PROXIMITY TO TRANSIT</b>			
	<b>LAND USE CHARACTERISTICS</b>			<b>Not Applicable</b>
	<p>Description: <i>Average distance from each job to the nearest transit stop.</i></p> <p>The employment proximity to transit is the average distance from each commercial job to the nearest transit stop in miles. Because this indicator is based on jobs and not employer or building, large places of business, with more employees will have a greater effect than small businesses with fewer employees.</p>			
	<p>Source: CTAP buildout analysis</p>			
Value: miles <b>CURRENT</b> <b>XXX</b>		<b>BASE BUILDOUT</b> <b>XXX</b> +xx%	<b>STANDARD ALTERNATIVE</b> <b>XXX</b> +xx%	<b>COMMUNITY SCENARIO</b> <b>XXX</b> +xx%

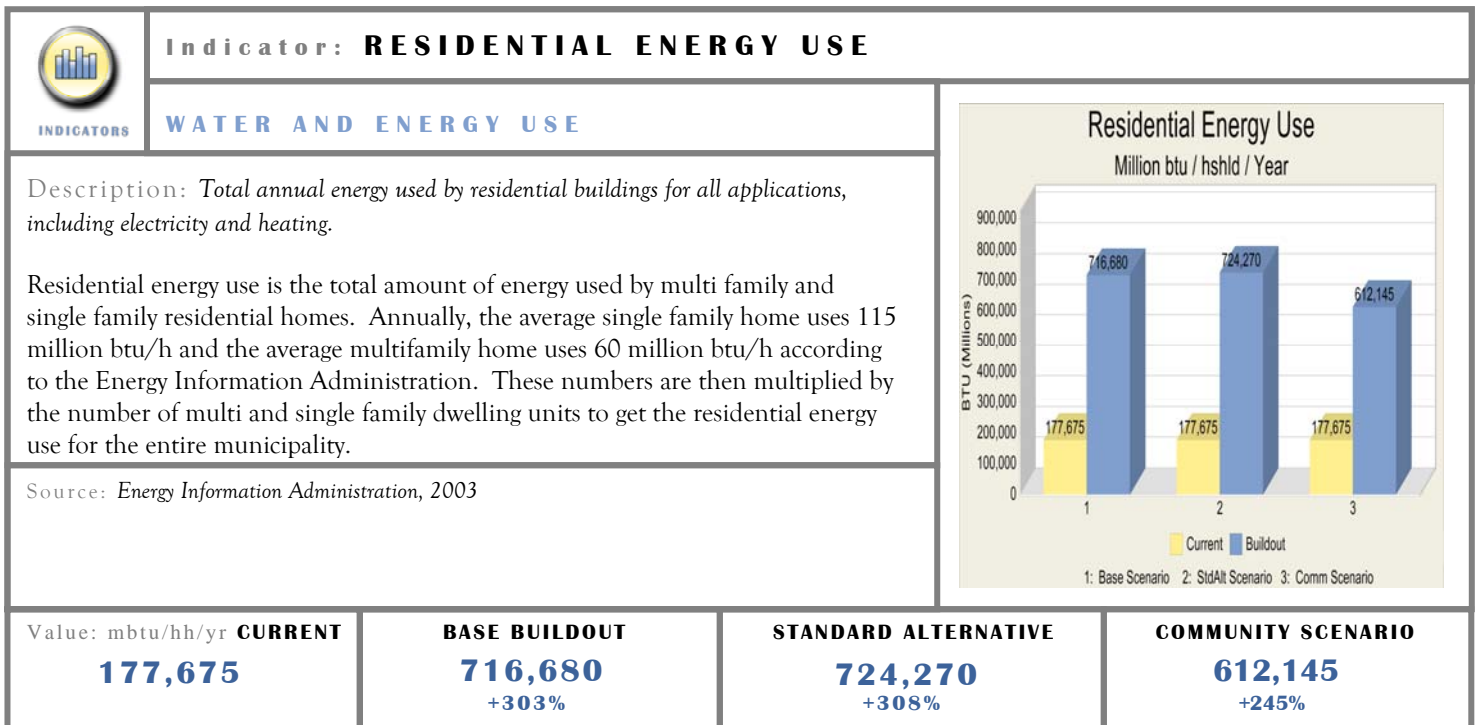
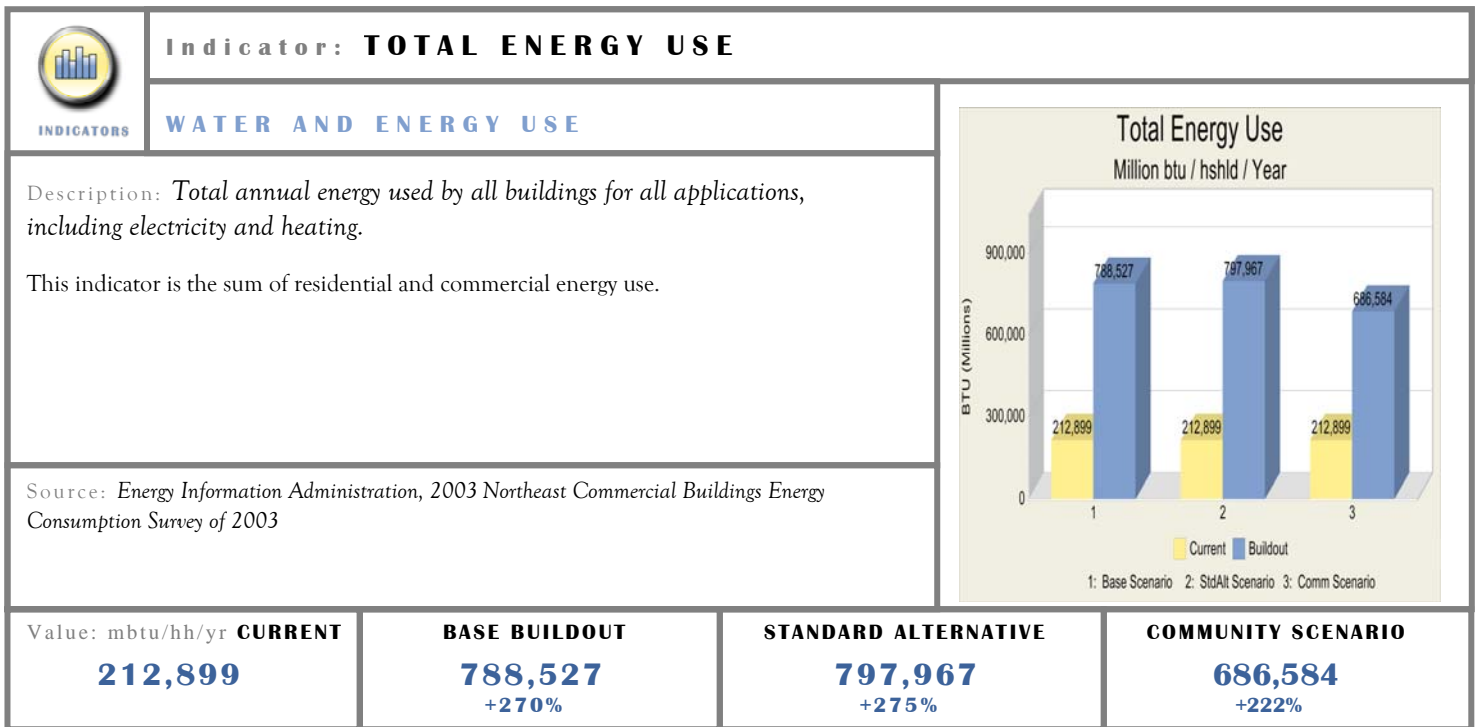
## Indicators - MUNICIPAL DEMANDS



Indicators - MUNICIPAL DEMANDS cont.

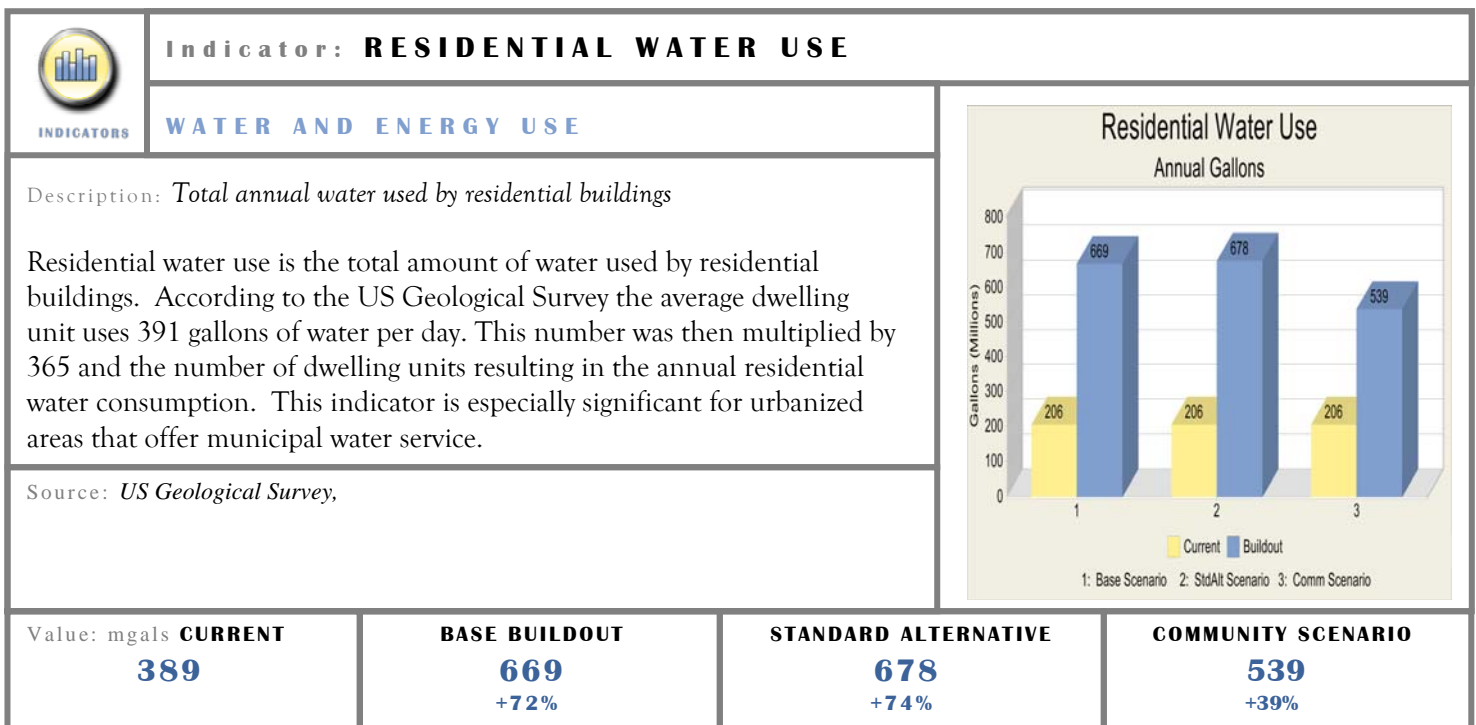
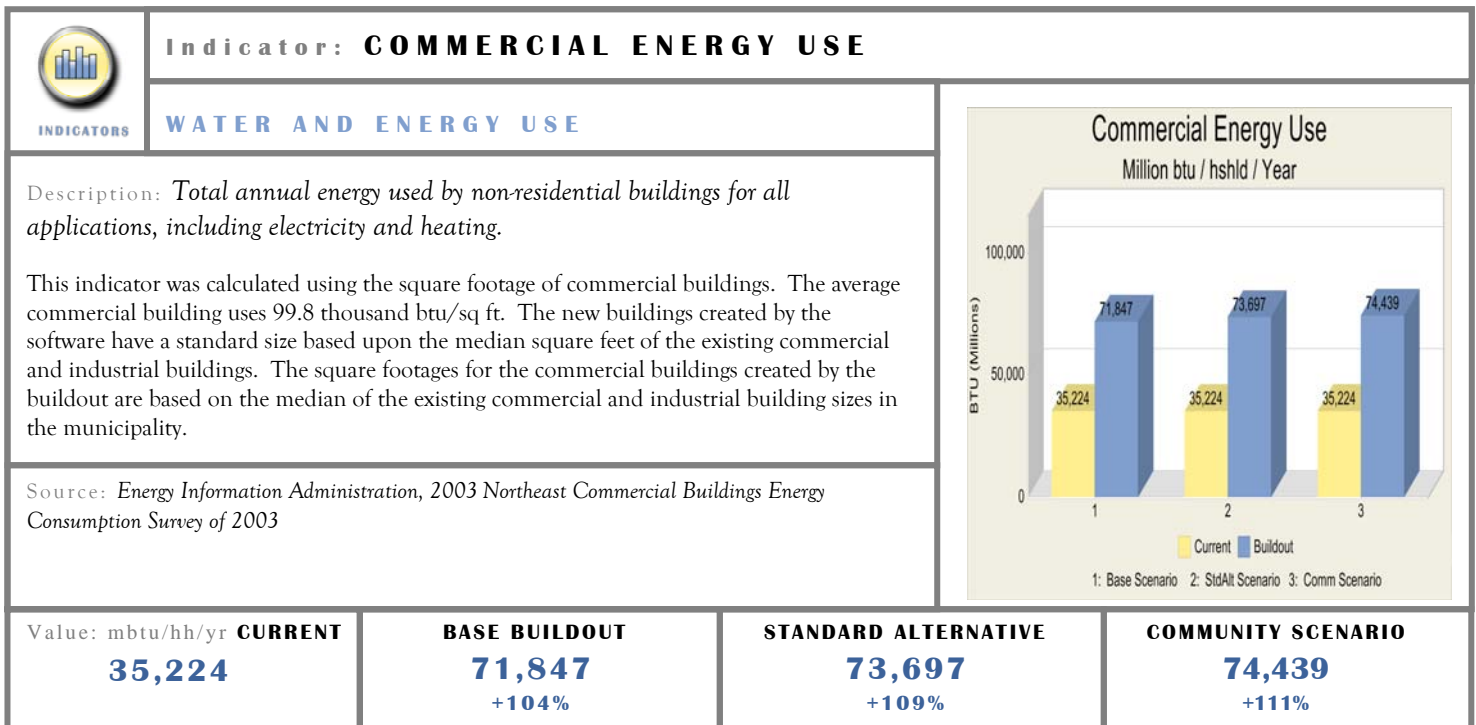


## Indicators - WATER AND ENERGY USE

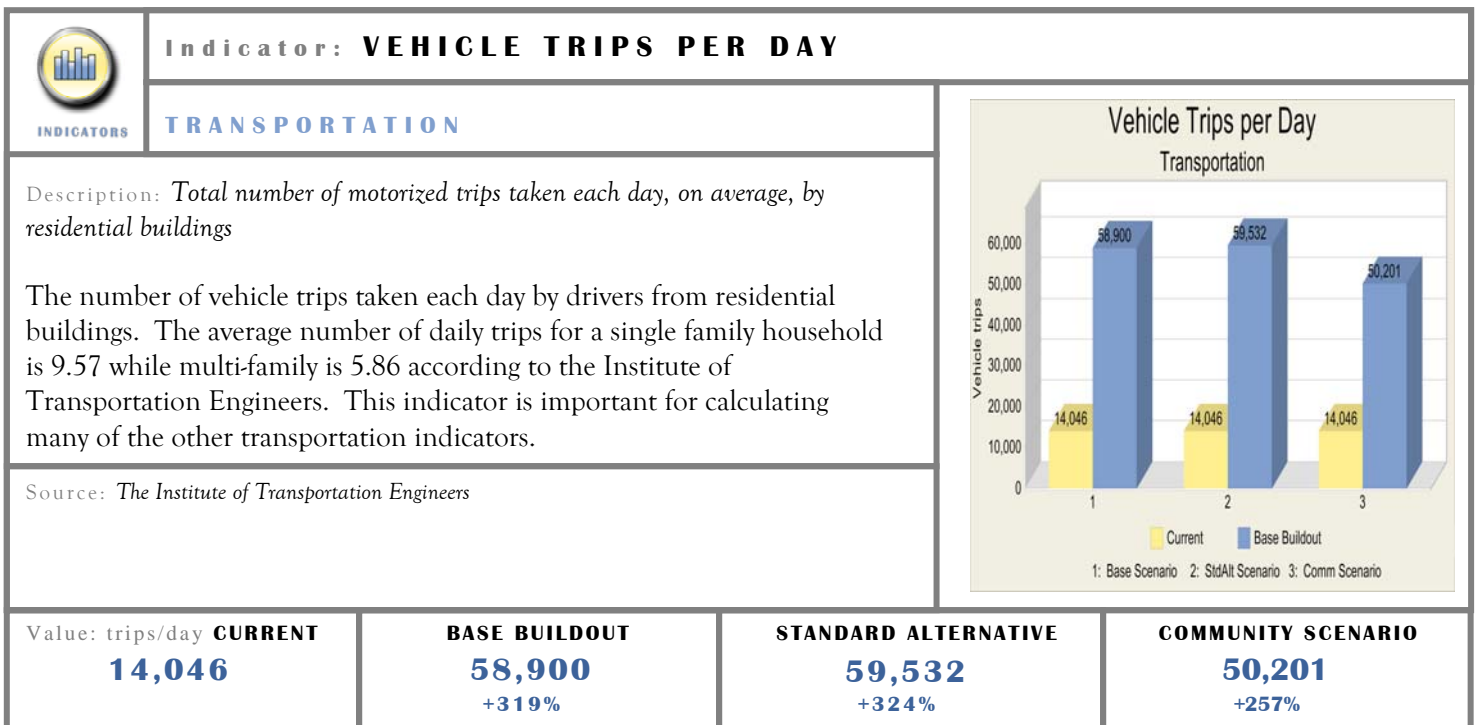
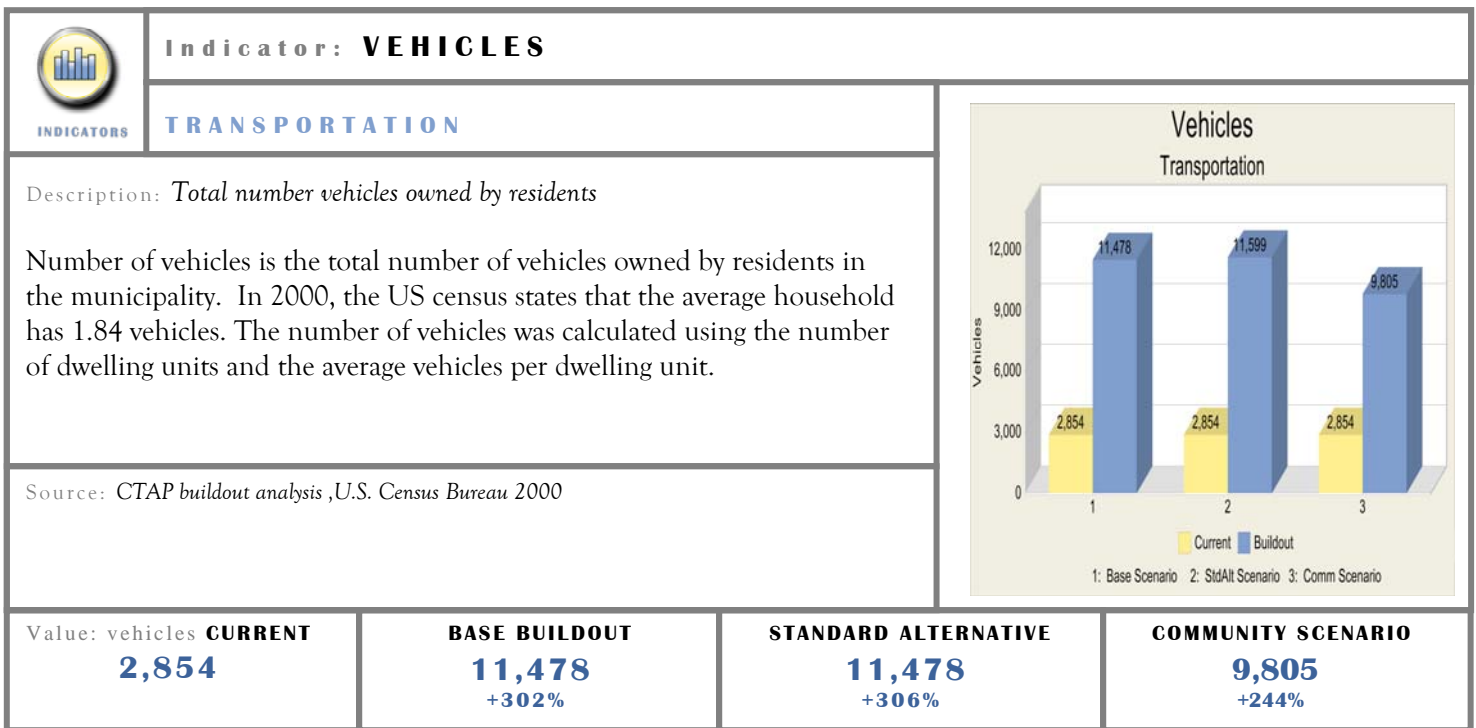




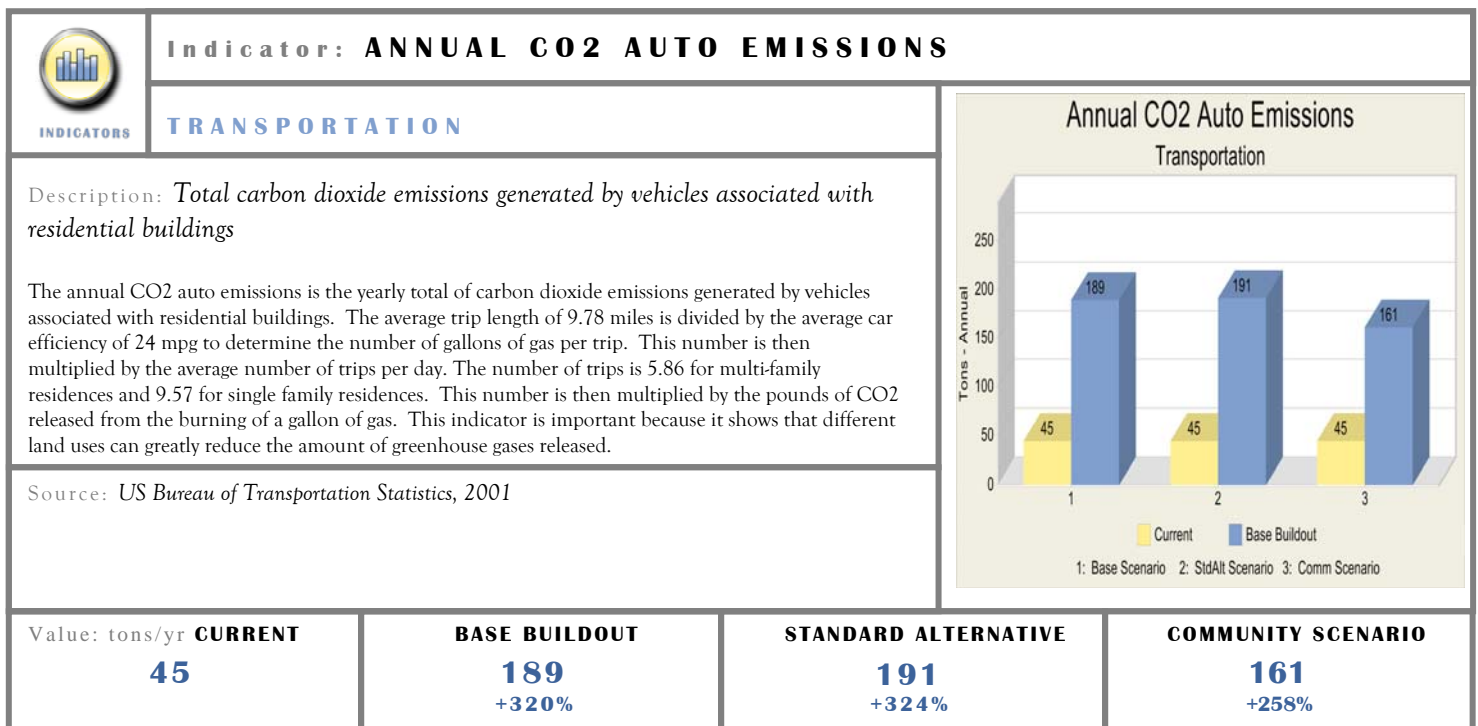
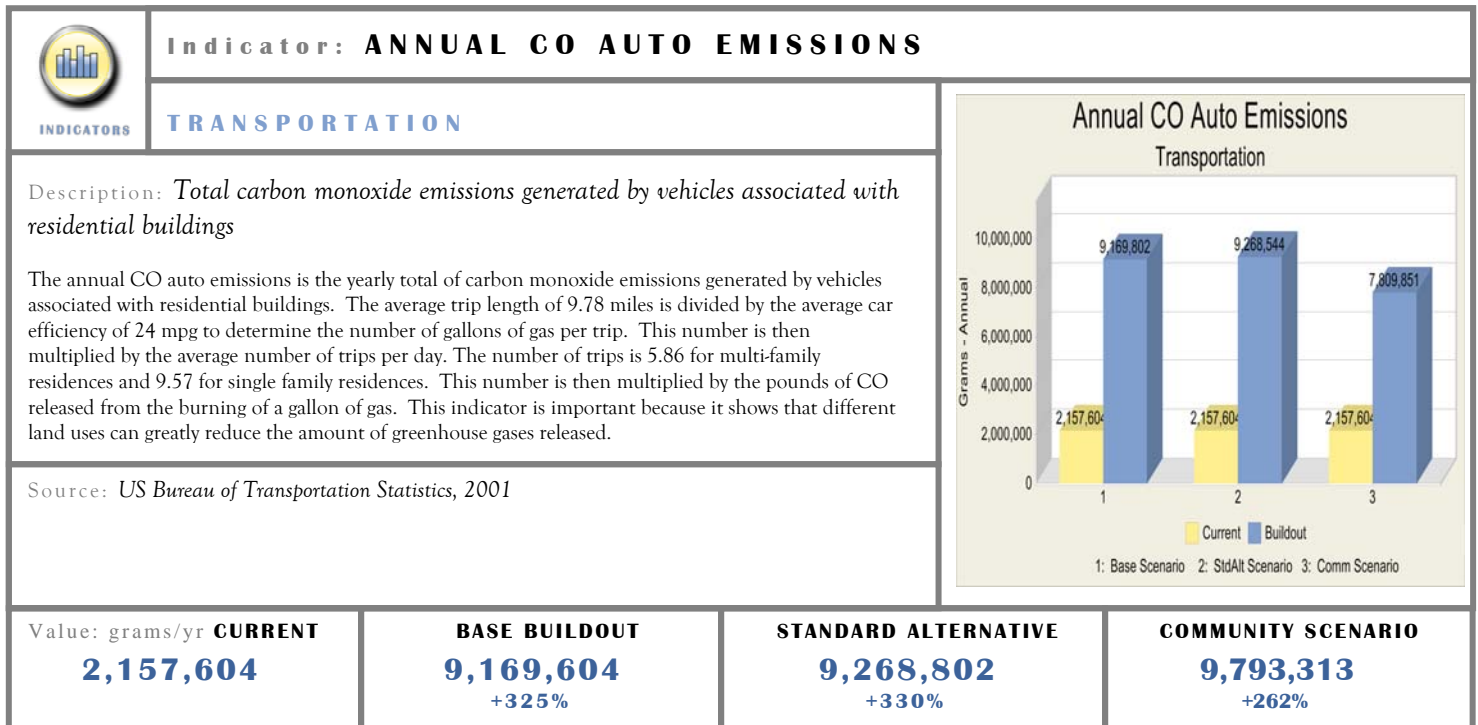
## Indicators - WATER AND ENERGY USE cont.



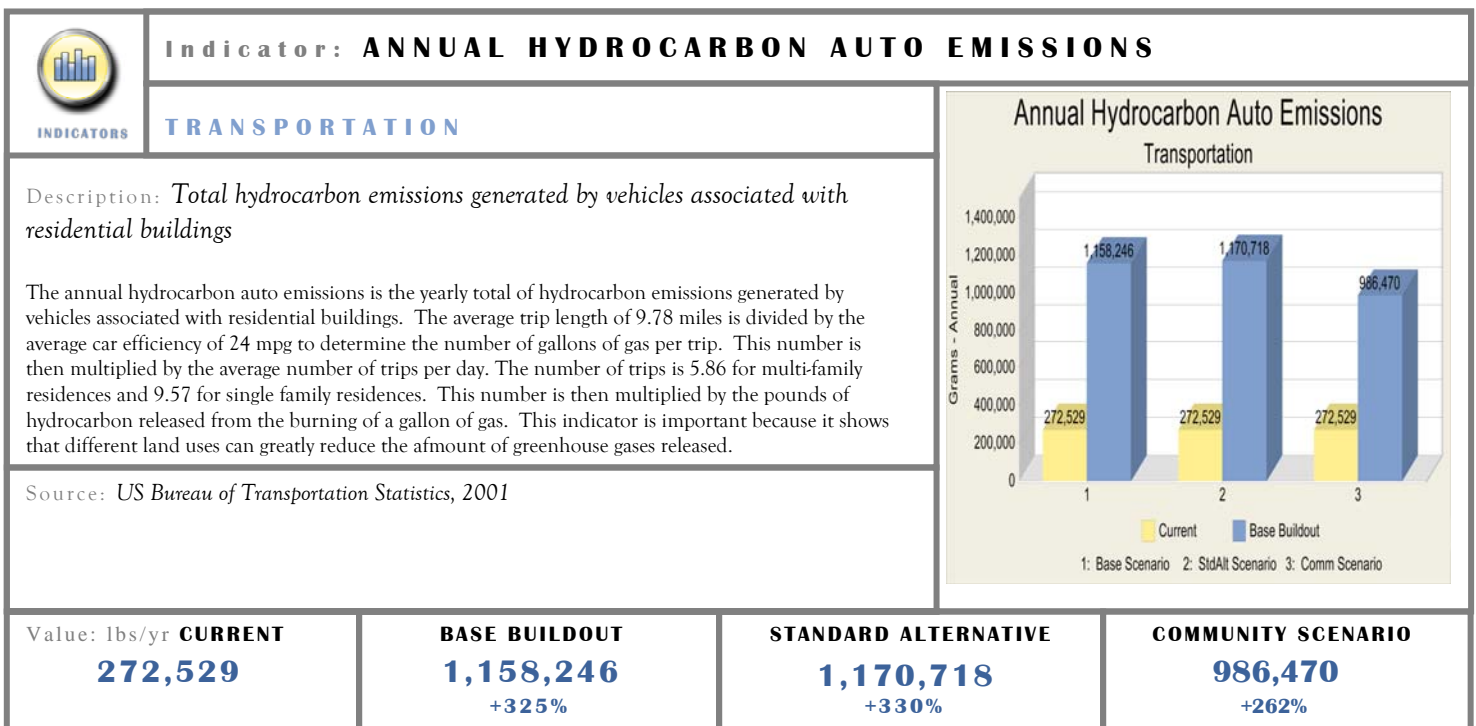
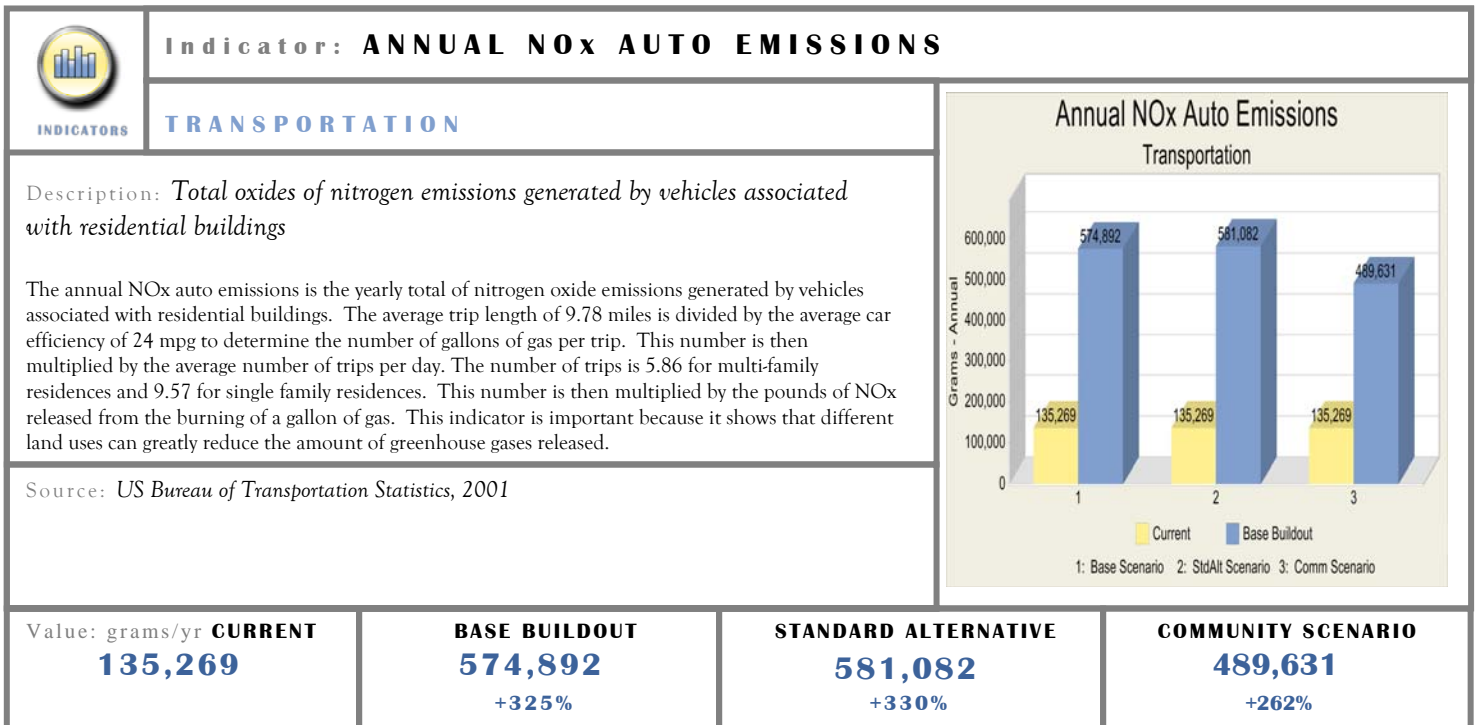
## Indicators - TRANSPORTATION



## Indicators - TRANSPORTATION cont.



## Indicators - TRANSPORTATION cont.





## A p p e n d i c e s

- A. Buildout Reports - Base & Standard Alternative & Community Scenarios
- B. CTAP Buildout FAQ